The Accountability Landscape in Eastern DRC

Analysis of the National Legislative and Judicial Response to International Crimes (2009–2014)

July 2015

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Cover Image: Baraka, DRC, February 2011.
Defense attorneys for soldiers accused of rape and crimes against humanity listen to victim testimony during the trials (Prime)
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ACRONYMS

ABA  American Bar Association
 AMS  Higher Military Prosecutor’s Office (Auditorat Militaire Supérieur)
APCLS  Alliance of Patriots for a Free and Sovereign Congo
ASF  Lawyers without Borders (Avocats Sans Frontières)
CICC  Coalition for the International Criminal Court
CNDP  Congrès National du Peuple
Commission PAJ  Commission Politique, Administrative et Juridique
CPRDC  Commission Permanente de Réforme du Droit Congolais
DRC  Democratic Republic of the Congo
FARDC  Forces Armées de la République Démocratique du Congo
FAD  Force armées zaïroises
FDLR  Forces Démocratique de Libération du Rwanda
FIDH  Fédération Internationale des Droits de l’Homme
FRPI  Force de Résistance patriotique de l’Ituri
HRW  Human Rights Watch
HMC  High Military Court (Haute Cour Militaire)
ICC  International Criminal Court
ICCN  Institut Congolais pour la conservation de la nature
JIT  Joint Investigation Mission
ICGLR  International Conference on the Great Lakes Region
IPIS  International Peace Information Service
LOCJ  Loi organique portant organisation, fonctionnement et compétences de l’ordre judiciaire
LRA  Lord’s Resistance Army
MC  Military Court (Cour Militaire)
MGT  Military Garrison Tribunal (Tribunal Militaire de Garnison)
MJC  Military Judicial Code (Code Judiciaire Militaire)
MJDH  Ministère de la Justice et des Droits Humains
MPC  Military Penal Code (Code Pénal Militaire)
MOC  Military Operational Court (Cour Militaire Opérationnelle)
MONUSCO  Mission des Nations Unies pour la Stabilisation de la RDC
OPJ  Judicial Police Office
OSISA  Open Society Initiative of Southern Africa
PGA  Parliamentarians for Global Action
PNC  Congolese national police
PSC  Prosecution Support Cell
RCD  Rassemblement congolais pour la démocratie
UN  United Nations
UNJHRO  United Nations Joint Human Rights Office
UNDP  United Nations Development Program
UPC  Union des Patriotes Congolais
1. Introduction

I would like to reassure them [Congolese women and men] that the search for national unity does not mean impunity. Quite the opposite: without justice, reconciliation is a sham! . . . At the domestic level, it is important to remember that, during the last few decades, the Congolese people have been the victims of the commission of international crimes by many insurgents. They deserve to see justice done.1

The Democratic Republic of the Congo (DRC) is obligated to prosecute those responsible for serious crimes;2 however, over the past two decades of conflict, the Congolese government has failed to fulfill its legal obligation to effectively guarantee the legal and judicial protection of its citizens.

The promise to fight impunity in DRC, as well as its urgency, has been affirmed in various peace agreements signed since 1999. The 1999 Lusaka Ceasefire,3 the 2002 Pretoria Accord on transition,4 the 2003 Sun City Agreement,5 and the later 2009 Goma Peace Agreement6 all prohibited amnesty for serious crimes and promised prosecution of those responsible for these crimes.7 Yet, until recently, Congolese policymakers have failed to fulfill these commitments.

At the regional level, this promise appears again in the Peace, Security and Cooperation Framework Agreement (“Framework Agreement”) for the DRC and the region. Signed by 11 countries in the Great Lakes region in Addis Ababa on February 24, 2013,8 this agreement aims “to put an end to recurring cycles of violence” that have afflicted the civilian populations

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1 President Joseph Kabila, Speech to the National Parliament Convening in Congress (Oct. 23, 2013).
3 U.N. Security Council, “Letter Dated 23 July 1999 from the Permanent Representative of Zambia to the United Nations Addressed to the President of the Security Council,” U.N. Doc. S/1999/815 (July 23, 1999), www.un.org/Docs/s815_25.pdf ["Lusaka Agreement"]. Art. 22 and appendix A, art. 9.2 prohibits the granting of amnesty for genocide; appendix A, art. 8.2.2(b) and (c) notes that the “mandate of the UN force shall include […][s]creening mass killers, perpetrators of crimes against humanity and other war criminal; [and] [h]anding over “génocidaires” to the International Criminal Tribunal for Rwanda.”
4 Global and Inclusive Agreement on Transition in the Democratic Republic of the Congo (Dec. 16, 2002), www.ucdp.uu.se/gpdatabase/peace/DRC%2020021216.pdf ["Pretoria Agreement"]. Part III, art. 8 prohibits the granting of amnesty for war crimes, crimes against humanity, and genocide.
5 Inter-Congolese Political Negotiations: The Final Act (Apr. 2, 2003), annex t(35), www.ucdp.uu.se/gpdatabase/peace/DRC%2020030402.pdf ["Sun City Agreement"], citing Resolution No DIC/CPR/05: On the Establishment of an International Criminal Court (March 2002), which requests that an international criminal court be established for the DRC.
7 See Loi No 14/006 of DRC on the Amnesty for Acts of Insurrection, Acts of War and Political Offenses (Loi portant amnistie pour faits insurrectionnels, faits de guerre et infractions politiques), February 11, 2014, www.leganet.cd/Législation/DroitPenal/divers/Loi.11.02.2014.htm ["Amnesty Law"]. Art. 1 provides an amnesty for acts of insurrection, acts of war, and political offenses committed in the DRC between February 18, 2006 and December 20, 2013. However, art. 4 excludes amnesty for, among other things, genocide, crimes against humanity, and war crimes.
8 Angola, Burundi, DRC, Central African Republic, Republic of Congo, Rwanda, South Africa, South Sudan, Tanzania, Uganda, and Zambia
in eastern DRC.\(^9\) To give effect to this agreement, the signatories committed not to protect individuals accused of international crimes and facilitate the administration of justice.\(^{10}\)

In September 2013, the member states also adopted benchmarks and indicators to measure the implementation of the Framework Agreement following a set timeframe to be achieved by September 2014. Among the indicators is the “number of suspects of war crimes, crimes against humanity, genocide and crime of aggression arrested and prosecuted.”\(^{11}\) Therefore, it follows that the number of arrests and prosecutions of persons suspected of perpetrating international crimes, before September 2014, should be indicative of actual implementation of this regional undertaking.

At the national level, the Congolese government also reaffirmed its determination to end impunity and ensure prosecution of international crimes with the conclusion of the Kampala Dialogue and the signature of the 2013 Nairobi Declaration.\(^{12}\) The 2014 Amnesty Law was adopted in consideration of both the Framework Agreement and the Nairobi Declaration.\(^{13}\) It excludes amnesty for international crimes and grave and massive human rights violations.\(^{14}\)

Importantly, the president recently favored adopting the law to implement the Rome Statute of the International Criminal Court and the law to create specialized chambers, with the aim of providing justice to victims of international crimes. If passed by parliament, these legal developments would signal progress towards implementing the Framework Agreement. They would also help to make the DRC a rights-respecting state committed to ending systemic impunity.

The commitments made in the Framework Agreement represent a unique opportunity to seriously engage in the fight against impunity, building on limited previous progress and lessons learned from past attempts. As a result, a door to transitional justice is slowly opening in the DRC.

Strengthening the state’s capacity and ability to respond to international crimes and serious violations of human rights is an essential and fundamental step toward restoring victims’ rights, entrenching the rule of law, and guaranteeing the non-repetition of abuses. To succeed, the DRC must be equipped with an adequate legal framework and a capable, independent, and accountable judiciary. This report seeks to provide an objective overview of the state’s response—at both the legislative and judicial levels—to international crimes in the DRC between 2009 and 2014 and offers recommendations addressed to the DRC’s executive, judiciary, and legislature as well as international partners on how to improve it.

Based on research and interviews with key national and international stakeholders, the first part of this report identifies and analyzes the status of the implementation of current legislation, the changes being pursued, and the challenges. The lack of clarity and gaps in Congolese legislation identified in this report must be addressed in order to

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10 Addis Ababa Agreement, art. 5 (“For the region”).
14 Amnesty Law, art. 4.
ensure an effective judicial response to serious crimes, in conformity with international legal standards.

Analysis of the legal framework is conducted in light of the adoption of the 2013 Law on the Organization, Functioning and Jurisdiction of the Courts. This law confers, for the first time, subject-matter jurisdiction over serious crimes on Courts of Appeal, rather than military courts. In practice, this law also lays the ground for the draft law creating specialized chambers in the ordinary courts, which has long been on the parliamentary agenda. The draft law has, indeed, faced significant political objections from members of the Congolese National Assembly who oppose specific aspects of the project, including provisions for the presence of foreign judges, jurisdiction by a civilian court over members of the military and police services, the absence of privileges of jurisdiction, and the absence of the death penalty.

This report also analyzes the proposed law to implement the Rome Statute, which, if passed, will constitute another significant piece of legislative reform. This law should allow Congolese criminal law to align its substantive and procedural laws with international criminal law standards. Not only would the passage of this law enable the state to comply with its international legal obligations, it would also bring coherency to the legislative and institutional framework.

The second part of this report describes the judicial response between 2009 and 2014 to international crimes committed in the eastern DRC and analyzes the challenges. Legislative and institutional reforms will only be effective if they acknowledge and respond to the strengths and weaknesses of the current legislative and judicial settings.

Methodology

This report is the result of research conducted by ICTJ between February 2013 and January 2015. It integrates a preliminary review of available information on the fight against impunity, including academic research and reports of nongovernmental organizations (NGOs) and United Nations (UN) agencies. It also integrates an analysis of DRC laws and draft laws relevant to the prosecution of serious crimes. Further, ICTJ collected additional information during three field missions carried out in April, August, and November 2013 in Kinshasa, Bukavu, Goma, and Kisangani, and one field mission in Bukavu, Goma, and Bunia in January 2015.

The ICTJ team conducted 53 interviews with individuals involved in the justice sector, including investigators, prosecutors, judges, lawyers, members of national and international...
NGOs, and personnel of MONUSCO (United Nations Organization Stabilization Mission in the Democratic Republic of the Congo) and other UN agencies working directly with the justice sector. The interviews were conducted in French and English. For reasons of security and confidentiality, ICTJ does not disclose the identity of individuals interviewed who requested confidentiality. The information gathered during interviews was analyzed and compared with information and data from other sources.


2. Normative Framework in the DRC

In the DRC, the applicable law on serious crimes has been inconsistently applied by Congolese military courts. While applying existing national law on serious crimes, military courts have also made extensive yet inconsistent direct use of the Rome Statute. This normative framework and its application are analyzed in detail in section one of this part of the report. It is followed, in section two, by an overview and discussion of the main initiatives introduced by Congolese legislators to improve and address the shortcomings of the current legal framework.

Provisions Relating to the Prosecution of Serious Crimes

The Congolese Constitution provides for the primacy of international treaty law over domestic law. As a result, a legal framework comprising international and domestic law informs the legal and judicial response to serious crimes. The DRC is party to numerous treaties that provide for the prosecution of serious crimes. It ratified the Geneva Conventions of 1949 and the two Additional Protocols of 1977, the Hague Convention of 1954, and the Convention on the Prevention and Punishment of the Crime of Genocide of 1948. Significantly, the DRC signed the Rome Statute on September 8, 2000, and ratified it on April 11, 2002.

Since the adoption of the Military Justice Code in 1972, military law has defined genocide, crimes against humanity, and war crimes. The ordinary Congolese Penal Code does not contain provisions relating to serious crimes. In response to the DRC’s ratification of the Rome Statute, parliament sought to amend the definitions of genocide, crimes against humanity, and war crimes in military law through legislative reform. The new Military

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18 Article 215 of the Constitution states: “Les traités et accords internationaux régulièrement conclus ont, dès leur publication, une autorité supérieure à celle des lois, sous réserve pour chaque traité ou accord, de son application par l’autre partie” (“International treaties and agreements duly concluded have, upon publication, a superior authority than that of laws, subject for each treaty or agreement, to its application by the other party”). Moreover, art. 153 provides that: “Les Cours et Tribunaux, civils et militaires, appliquent les traités internationaux dûment ratifiés” (“courts and tribunals, civil and military, apply international treaties duly ratified”). Constitution de la République Démocratique du Congo, February 18, 2006, as modified by Loi No 11/002 of DRC on Revising Some Articles of the Constitution (Loi portant révision de certains articles de la Constitution de la République Démocratique du Congo du 18 février 2006), January 20, 2011, www.senat.cd/images/Constitution_de_la_RDC.pdf [“Constitution”].

19 For the list of treaties ratified by the DRC, see Marcel Wetsh’okonda Koso, AfriMAP, Open Society Initiative for Southern Africa, “République démocratique du Congo: La justice militaire et le respect des droits de l’homme – L’urgence du parachèvement de la réforme” (2009), 27.

20 UN Mapping Report, 391–393.


22 Ordonnance-loi No 72/060 of Zaire (DRC) on Establishing a Code of Military Justice (Ordonnance-loi Portant Institution d’un Code de Justice Militaire), September 25, 1972 [“MJC (1972)"

Penal Code (MPC) was enacted in 2002. However, the amended definitions do not exactly correspond to the Rome Statute definitions.24

First, the MPC conflates the definitions of war crime and crime against humanity. It reaffirms that crimes against humanity are defined as grave violations of international law against civilian populations that do not require the existence of a state of armed conflict.25

However, in subsequent provisions, the MPC confusingly defines crimes against humanity as grave breaches against persons and objects protected by the Geneva Conventions and the additional Protocols, when the conventions only address situations of international and non-international armed conflict.26

Second, the MPC’s list of criminal acts that comprise a crime against humanity is not as comprehensive as the one provided in the Rome Statute.27 The MPC failed to include certain acts, notably, enforced disappearance, apartheid, and “other inhumane acts of a similar character.”28 In terms of war crimes, the MPC defines them very expansively as “all offences of the law of the Republic committed during war and that are not justified by the laws or customs of war.”29

The MPC neither enumerates the prohibited acts nor distinguishes between international and national conflicts.30 Thus any act that is an offense under domestic law can constitute a war crime if committed during a time of war. Such lack of detail and imprecision does not accurately reflect international law and does not provide adequate guidance to judges who are required to interpret and apply the MPC. For genocide, the MPC seemingly replicates the definition of genocide in the Genocide Convention, but includes “political group” among the protected categories, which does not follow the Genocide Convention or the Rome Statute.31

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25 MPC, art. 165 (crimes against humanity): “Les crimes contre l’humanité sont des violations graves du droit international humanitaire, qui commises contre toutes populations civiles avant ou pendant la guerre. Les crimes contre l’humanité ne sont pas nécessairement liés à l’état de guerre” [“Crimes against humanity are grave violations of international humanitarian law committed against civilian populations before or during war. Crimes against humanity are not necessarily related to a state of war”].
26 Ibid., art. 166 states: “Constituent des crimes contre l’humanité et réprimées conformément aux dispositions du présent Code, les infractions graves énumérées ci-après portant atteinte, par action ou par omission, aux personnes et biens protégés par les conventions de Genève du 12 août 1949 et les protocoles additionnels du 8 juin 1977, sans préjudice des dispositions pénales plus graves prévues par le Code Pénal ordinaire” [“Constituting crimes against humanity and punished in accordance with the provisions of this Code, the grave breaches listed below, by the commission or omission, against individuals and properties protected by the Geneva Conventions of 12 August 1949 and the Additional Protocols of 8 June 1977, without prejudice to any more severe penalty provided by the ordinary Penal Code”]. Article 166 then itemizes 18 offences that constitute a crime against humanity, followed by a further 10 offences in art. 169. In the Mutins de Mbandaka case, the court has noted that the MPC “entretient une confusion entre le crime contre l’humanité et le crime de guerre qui du reste est clairement défini par le Statut de Rome de la Cour Pénale Internationale” [“creates confusion between crimes against humanity and war crimes that are far from clearly defined by the Rome Statute of the International Criminal Court”]; see “Avocats Sans Frontières, “Etude de jurisprudence: L’Application du Statut de Rome de la Cour Pénale Internationale par les juridictions de la République Démocratique du Congo” (2009), 25–71.
29 MPC, art. 173: “Par crime de guerre, il faut entendre toutes infractions aux lois de la République commises pendant la guerre et qui ne sont pas justifiées par les lois et coutumes de la guerre” [“War crimes mean all offenses against the laws of the Republic committed during war and which are not justified by the laws and customs of war”].
30 Ibid. art. 164: “Le génocide est puni de mort. Par génocide, il faut entendre l’un des actes ci-après commis dans
Third, the MPC takes an inconsistent approach to sentencing. Contrary to the principle of nulla poena sine lege ("no penalty without a law"), the MPC does not provide applicable sentencing for war crimes. Yet, it provides for the death penalty for perpetrators of genocide and crimes against humanity, although a moratorium is currently in place against the death penalty.32

Finally, the MPC does not provide for a mode of liability equivalent to the definition of command responsibility under article 28 of the Rome Statute. Under Congolese law, command responsibility provides that the superior will be considered a co-perpetrator or accomplice for having tolerated the actions of his or her subordinates, but only to the extent that those subordinates are also prosecuted.33 This implies that the military commander will only be prosecuted if his or her subordinate is prosecuted, and only as a co-perpetrator or accomplice—not as a principal perpetrator.

In light of these inconsistencies and shortcomings, the military judges have had to decide, sometimes creatively, whether to apply domestic or international law to prosecute perpetrators of serious crimes.

Applying the Rome Statute to Congolese Criminal Law

Parliament has yet to pass a law implementing the Rome Statute that would harmonize domestic law with international law definitions. In the absence of such a law, Congolese military judges have, on various occasions directly applied the Rome Statute.34 Yet, on the whole, judges have failed to identify clear criteria to explain their decision to use domestic law over international law, and vice versa.

The rationale given by military judges to directly apply the Rome Statute has been inconsistent. Judges do not always refer to the provision of the Constitution that establishes the primacy of international law vis-à-vis domestic law; judges have, instead, mentioned the Constitution merely as a secondary justification to use international law over domestic law. A primary reason cited by some judges is the “higher quality” of the Rome Statute in comparison to domestic law, as the former contains more favorable provisions to the accused, victims, and witnesses.35 For example, regarding sentencing, military courts have sometimes creatively, whether to apply domestic or international law to prosecute perpetrators of serious crimes.36

Military judges have had to decide, sometimes creatively, whether to apply domestic or international law to prosecute perpetrators of serious crimes.37

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32 Ibid. art. 164 (genocide) and 167 (crimes against humanity).
33 MPC, art 175: “Lorsqu’un subordonné est poursuivi comme auteur principal d’un crime de guerre et que ses supérieurs hiérarchiques ne peuvent être recherchés comme co-auteurs, ils sont considérés comme complices dans la mesure où ils ont toléré les agissements criminels de leur subordonné” [“When a subordinate is prosecuted as the main perpetrator of a war crime and his or her hierarchical superiors cannot be investigated as co-perpetrators, they are considered accomplices if they tolerated the criminal actions of their subordinate”].
35 See the following cases: MC SK, Lt. Col. Balumisa Manasse et al. (Mar. 9, 2011), RP 038/RMP 1427/NGG/2009 RMP 1280/MTL/09 ["Balumisa case"] (which includes a general reference to the “greater quality” afforded to victims and defendants’ rights; the absence of the death penalty; and a clearer definition of crimes against humanity); MC SK, Lt. Col. Daniel Kibibi Mutware et al. (Feb. 21, 2011), RP 043/11 RMP 1337/MTL/2011 ["Kibibi case"] (which rejects...
most often opted for the Rome Statute to justify ignoring the requirement in domestic law to impose the death penalty.36

Military courts, however, have not set aside domestic law provisions altogether. Instead, they have made use of a variety of sources to inform their decisions: the domestic military penal code, the Rome Statute, and the jurisprudence of international tribunals. Accordingly, military judges have intermittently used the provisions of the Rome Statute to fill gaps in domestic law. As mentioned, military judges have primarily used the Rome Statute to increase protections for victims and witnesses, who are inadequately protected under domestic law.37 They have also borrowed key concepts that remain absent from the MPC, notably individual and subsidiary liability for commanders and other superiors.38

Despite the efforts of military judges to remedy the shortcomings of domestic law and increase protections for parties, the existing jurisprudence remains fragmented, inconsistent and, in turn, unpredictable for those brought before Congolese courts.

### Military Jurisdiction over Serious Crimes

The adoption of the Law on the Organization, Functioning and Jurisdiction of the Courts in April 2013 achieved an important breakthrough.39 For the first time, it assigned jurisdiction over serious crimes to civilian courts, making the Courts of Appeal competent for war crimes, crimes against humanity, and genocide.40 Previously, the 1972 Military Justice Code had provided military courts with exclusive jurisdiction over crimes against humanity, war crimes, and genocide.41 Under article 207 of the MPC, military courts have subject-matter jurisdiction over all infractions of the MPC.42 Further, article 161 provides that any crime “related” to, or “indivisible” from, a serious crime falls under the subject-matter jurisdiction of military courts, regardless of whether it is civilian in nature.43

According to article 156 of the Constitution, military courts and tribunals hold personal jurisdiction over members of the army and national police.44 However, several provisions the application of the death penalty as not being provided for under international law); MGT Bukavu, Jean Bosco Maniragha et al. (Aug. 19, 2011), RP 275/09 and 521/10 ("Kazungu case") (which refers to art. 68 of the Rome Statute and protective measures that are not provided for under military law).

36 See Ibid.

37 In Kazungu case, 34, the MGT of Bukavu relied upon art. 68 of the Rome Statute that gives numerical codes to civil parties, especially those who are witnesses, as they are exposed to reprisals. MGT Bukavu, Jean Bosco Maniragha et al. (Aug. 19, 2011), RP 275/09 and 521/10 ("Kazungu (Trial) case"); MC SK, Maniragha et al. (Oct. 29, 2011), RPA 0177 (Appeal) RP 275/09 521/10 RMP 581/TBK/07 1673/KMC/10 (Trial) RP 275/09 ("Kazungu (Appeal) case") The same reasoning can be found in the decision of MC SK, Lt. Col. Daniel Kibihi Mutware et al. (Feb. 21, 2011), RP 043/11 RMP 1337/MTL/2011 ("Kibihi case"). See Rome Statute, art. 68.

38 For example, in MGT Bunia, Kakado Barnaba Yonga Tshopena (Jul. 9, 2010), RP 071/09, 009/010 074/010 RMP 885/EAM/08 RMP 141/LZA/010 RMP 1219/LZA/010 RMP 1238/LZA/010 ("Kakado case"); the tribunal invoked article 28 of the Rome Statute to establish the superior liability of the accused; Rome Statute, art. 28.

39 LOJC. art. 91.

40 Id. art. 91.


42 See MPC, Title V. The MPC includes both military and mixed infractions (common law offenses aggravated by the circumstances of their commission and punished both by the ordinary Penal Code and the MPC). See also MJC (2002), art. 76, 79.

43 MPC, art. 161: "En cas d’indivisibilité ou de connexité d’infractions avec des crimes de génocide, des crimes de guerre ou des crimes contre l’humanité, les juridictions militaires sont seules compétentes" ["Should crimes be indivisible from or related to crimes of genocide, war crimes or crimes against humanity, the military courts shall have sole jurisdiction"].

44 Article 156 of the Constitution limits the competence of military courts to infractions by members of the armed forces and the police: "Les juridictions militaires connaissent des infractions commises par les membres des Forces armées et de la Police nationale. En temps de guerre ou lorsque l’état de siège ou d’urgence est proclamé, le Président de la République, par une décision délibérée en Conseil des ministres, peut suspendre sur tout ou partie de la République et pour la durée et les infractions qu’il fixe, l’action répressive des Cours et Tribunaux de droit commun au profit de celle des juridictions militaires. Cependant, le droit d’appel ne peut être suspendu" ["Military jurisdictions are aware of offences committed by members of the armed forces and the police. In times of war or when a state of siege or emergency is declared, the President of the Republic, by way of a decision made in the Council of Ministers, may suspend, in all or part of the Republic and for a period of time and over a set of offences that the President shall
extend this personal jurisdiction over persons who are not linked to the army or the national police. During a war, military jurisdiction expands to include civilians involved in fighting. In peacetime, military jurisdiction also covers any civilians “who, although unrelated to the military, cause, engage in or assist one or more soldiers or similar, to commit an infraction under military law or regulation;” “who, even if not part of the army, commit infractions against the Army, National Police, their equipment, their premises or within the army, the National Police or the National Service;” and “who, without being soldiers commit crimes using weapons of war.” These jurisdictional exceptions give military courts competency over crimes that would otherwise be adjudicated by civilian courts.

The expansive jurisdiction of military courts, which was exclusive until April 2013, has stirred considerable controversy. First, military justice is a “justice of exception” that exists to address military offenses committed by military personnel in the exercise of their functions. Serious crimes, by their very nature, can never be legitimately considered as offenses committed in the course of military duty.

Determine, action to suppress civilian courts and tribunals in favour of military jurisdictions. However, the right to appeal shall not be suspended”). The MJC has not yet been amended to reflect this limitation, and includes many provisions establishing the jurisdiction of military courts over civilians.

45 Constitution, art. 156.
46 MJC (2002), art. 115: “Les juridictions de droit commun sont compétentes dès lors que l’un des coauteurs ou complices n’est pas justiciable des juridictions militaires, sauf pendant la guerre ou dans la zone opérationnelle, sous l’état de siège ou d’urgence, ou lorsque le justiciable civil concerné est poursuivi comme coauteur ou complice d’infraction militaire.”
47 Marcel Wetsh’okonda Koso, AfriMAP, Open Society Initiative for Southern Africa, “République démocratique du Congo: La justice militaire et le respect des droits de l’homme – L’urgence du parachèvement de la réforme” (2009), 47: “Thus, the military courts have jurisdiction in respect of any person connected with the army by any link whatsoever, including for belonging to the armed forces or having been in their service by some other link, or for having infringed their property.”
48 MJC (2002), art. 112(7).
49 Ibid.
50 The African Commission on Human and Peoples’ Rights has not yet made a determination on the jurisdiction of military courts over war crimes and crimes against humanity. Its decisions have already noted, however, that military courts do not have personal jurisdiction over civilians, otherwise it would constitute a violation of the right to a fair trial under the African Charter on Human and Peoples’ Rights (OAU Doc. CAB/LEG/67/3 rev. 5, Jun. 27, 1981), art. 7 (“African Charter”). Military jurisdiction is based on the discretion of the executive power, which compromises the impartiality of the tribunal as guaranteed by art. 7. The African Commission, therefore, concluded that “special military courts . . . constitute a violation of art. 7(1)(d) of the African Charter, by the mere fact of their composition, which is subject to the discretion of the Executive.” See African Commission on Human and Peoples’ Rights, “137/94-139/94-154/96-161/97:
Second, military justice, as a disciplinary instrument, is designed to be implemented in a swift manner, despite the prejudice this may cause to the basic rights of the defendant, including the right to a fair trial.\textsuperscript{51} This is particularly true given that serious crimes are often very complex and require ample time, resources, and fair-trial guarantees to ensure that they are dealt with justly.

Finally, military courts do not offer guarantees of independence and impartiality. As part of the military structure, they are “an instrument of the Judiciary at the service of the command,” according to the preamble to the law amending the Military Judicial Code (Code Judiciaire Militaire – MJC).\textsuperscript{52} Cases have been documented in which military courts were pressured or influenced during trials by the military hierarchy.\textsuperscript{53} This weakness, also discussed later in this report, reinforces the need for corrective legislative reform.

Ultimately, there is a strong argument to completely transfer jurisdiction to civilian courts, as provided by the Law on the Organization, Functioning and Jurisdiction of the Courts. However, military judicial officials have built significant experience in the investigation and trial of international crimes. Hence, Congolese legislators and decision makers should first ensure an adequate transfer of the expertise progressively developed by the military justice sector in the investigation and prosecution of serious crimes to the civilian justice sector.

**Legislative Bills Relevant to National Judicial Response to Serious Crimes**

For the past several years, reforms have been discussed to align DRC’s legal framework with the international law regime, particularly that of the Rome Statute and international principles of due process. Two such legislative proposals of note are: 1) the bill implementing the Rome Statute of the ICC under Congolese law and 2) the bill for the creation of a Court or specialized Chambers in the judicial system of the DRC. As of early 2015, neither bill had been adopted. Despite the enactment of the Law on the Organization, Functioning and Jurisdiction of the Courts, it is critical for the DRC to adopt these two bills to correct flaws in the legal framework governing the prosecution of serious crimes.

**Rome Statute Implementation Bill**

Since it was first introduced in 2012, the proposed Rome Statute implementation law has been subject to considerable controversy and disagreement. It contains two objectives that have met with controversy and disagreement on certain points: 1) to harmonize the substantive and procedural provisions of domestic criminal law with the Rome Statute (Harmonization of procedural, jurisdictional and substantive rules); and 2) to facilitate and...
regulate judicial cooperation between the DRC and the ICC (Cooperation).

The most recent 2012 draft bill seeks to introduce three essential changes: 1) a complete transfer of jurisdiction for serious crimes to ordinary courts; 2) new rules on temporal and territorial competences over international crimes; and 3) a redefinition of substantive and procedural law applicable to international crimes.

In September 2012, the latest version of the draft law implementing the Rome Statute was submitted to the National Assembly. The draft bill ends the military courts’ jurisdiction over serious crimes, assigns the competence for these crimes to the Courts of Appeal, and includes the transfer of current cases involving serious crimes from military courts to Courts of Appeal. Under the draft law, the right to appeal is to be exercised before the Court of Cassation, rather than the High Military Court. To harmonize relevant domestic laws, the proposed legislation also amends the Military Judicial Code to ensure that the Courts of Appeal have exclusive jurisdiction over serious crimes.

This proposal has met with considerable resistance. Some have argued that a complete transfer of jurisdiction would violate the constitution, which, according to some interpretations, gives military courts exclusive jurisdiction over military and police personnel. It is unclear whether the constitution provides for relative or exclusive competence of the military jurisdiction; the wording of article 156 does not clarify this. Moreover, some experts contend that it would be possible to derogate from article 156 on the basis that article 19(1) of the Constitution provides that competence is determined by law and there are already other exceptions to article 156.

Another argument is that a full transfer of jurisdiction would undermine the nature and authority of military justice, which, as the guarantor of military order, is founded on principles of exemplarity and expeditiousness. Additionally, as previously mentioned, military courts already have experience in the prosecution of international crimes. Finally, as a large portion of these crimes are committed by people in uniform, it is unrealistic to expect that civilian judges will be able to effectively prosecute these individuals when military justice itself faces obstacles in obtaining the cooperation of its peers. Further, some military justice officials have criticized the transfer of jurisdiction as being counter-productive in the context of the DRC. Ultimately, Congolese legislators and policy makers

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58 The first draft bill implementing the Rome Statute was drafted by the government in 2003. Afterwards, two new draft bills were submitted by the Ministry of Justice and Human Rights to parliament in 2005 and 2008, but none have been adopted.
59 Coalition nationale pour la Cour pénale internationale. “Proposition de loi modifiant et complétant le code pénal, le code de procédure pénal, le code judiciaire militaire et le code pénal militaire en vue de la mise en œuvre du Statut de Rome de la Cour Pénale Internationale,” September 6, 2012. (Rome Statute Bill (2012)).
56 Rome Statute Bill (2012), art. 15 modifies MJC (2002), art. 76 and art. 16 modifies MJC (2002), art. 117
58 Rome Statute Bill (2012), art. 17
59 As an exception to MJC (2002), art. 117 of the draft law provides for the application of ordinary law, rather than military law, and adds two military career magistrates with a rank higher than the defendant to the bench of the Court of Appeal and the Court of Cassation. The inclusion of military judges on the bench is justified because the defendant with a military rank must be judged by his “natural” judge, who must have a grade at least equivalent to that of the defendant (as provided for in MJC (2002), art. 34).
61 Article 156 of the Constitution provides that “The military jurisdictions rule on the offenses committed by the members of the Armed Forces and the National Police,” without explicitly making the jurisdiction exclusive.
62 Article 19(1) of the Constitution provides that: “Nul ne peut être ni soustrait ni déporté contre son gré du juge que la loi lui assigne” (“None shall be excluded from nor removed against his or her will from the judge assigned by law”); see International Center for Transitional Justice, “Report on the Discussions of the Experts Workshop Organized by ICTJ on the Legal Analysis of Texts on the Implementation and Specialized Court in September 2012” (2012) (on file with the author).
need to ensure that they adequately address any apparent comparative advantages of prosecuting serious crimes in military courts.

Political considerations may also explain the lack of support for the full transfer of competence. The transfer of jurisdiction to civilian courts would diminish the political control presently exerted by the highest levels of military justice and some political leaders on the prosecution of serious crimes.

The preamble of the draft Rome Statute Bill establishes the territorial, personal, and universal jurisdiction of the ordinary courts. However, it is completely silent on temporal jurisdiction. Consequently, it would seem that it would apply only to crimes committed after the Rome Statute’s entry into force on July 1, 2002. Indeed, this should be the preferred reading of the bill, as its purpose is to absorb the offenses of the Rome Statute in their entirety. This would reasonably include the general principles of criminal law set forth in articles 22 to 24 of the Rome Statute, namely on legality and non-retroactivity.

The draft bill seeks to align the domestic definitions of serious crimes with those of the Rome Statute. It introduces into the (civilian) Penal Code a new section on crimes “against the peace and security of mankind,” which include genocide, war crimes, and crimes against humanity. The proposed definitions match those of the Rome Statute, with only a few minor differences.

It also provides for the repeal of all definitions of serious crimes in the MPC and MJC, to avoid having two sets of definitions, and provides for the responsibility of commanders and other superiors as direct perpetrators (without making their prosecution conditional to the

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65 Universal jurisdiction is only applicable to grave breaches of the Geneva Conventions, thus excluding conflicts not of an international character. See Geneva Convention I, art. 50; Geneva Convention II, art. 51; Geneva Convention III, art. 130; Geneva Convention IV, art 147; Protocol Additional to the Geneva Conventions of 12 August 1949, and relating to the Protection of Victims of International Armed Conflicts (1125 U.N.T.S. 3, Jun. 8, 1977), art. 11, 85 [Protocol I].
67 Among the differences in the definitions of crimes, there are, for example: 1) the absence of torture as an act constituting a crime against humanity in the implementation bill, 2) the addition of the tribal group in the definition of persecution, and 3) the prohibition of attacks against the personnel and property of a UN peacekeeping mission also extends to missions conducted under the auspices of the African Union.
proficiency of subordinates, as currently provided by the MPC).68

By introducing into domestic criminal law certain international law principles that are already codified in the constitution,69 the draft bill contributes to the harmonization of criminal law with existing constitutional requirements. The legality of offenses and penalties,70 and the individual character of criminal responsibility, are to be integrated into the Penal Code. The draft bill also introduces certain rights for the accused, such as the presumption of innocence, the right to be present at all stages of proceedings, and the right not to be compelled to testify against oneself. It also includes an article on the protection of victims, witnesses, and intermediaries.

Problematically, however, the draft bill does not explicitly provide for, or exclude, the death penalty as a sentence for serious crimes. Despite the present moratorium, other states may refuse to extradite alleged war criminals to the DRC on the basis that the accused could receive the death penalty.71

The bill proposes introducing into the Code of Criminal Procedure certain procedures for cooperation with the ICC, including mutual legal assistance, arrest and surrender, and execution of sentences, as provided for by the Rome Statute.72 This would reinforce the 2004 cooperation agreement between the DRC and the Office of the Prosecutor of the ICC.73 It would also formalize the commitment by the president of the DRC to cooperate with the ICC.

**Draft Bill on Specialized Chambers**

President Kabila, in his address to the National Congress on October 23, 2013, called for the establishment of specialized chambers to try serious crimes, because, as he said, “[the people] deserve that justice is done.”74 Establishing specialized chambers was also proposed as a benchmark indicator under the Framework Agreement, as defined by the National Oversight Mechanism.75

While the renewed call for specialized chambers is a positive sign, it is not the first time that the idea has been suggested.76 In 2010, the Minister of Justice officially announced the government’s intention to establish a Special Court to try serious crimes committed in the DRC.77 Despite

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68 See above; article 4 Rome Statute Bill (2012), referring to article 23 bis of the Penal Code.
70 Penal Code, art. 1: “Nulle infraction ne peut être punie des peines qui n’étaient par portées par la loi avant que l’infraction fût commise” [“No offense may be punished by the penalties that were brought by the law before the offense was committed”]. The bill seems to amend it by integrating principles that are more accurate in terms of legality of offenses.
71 For example, the threat of the death penalty was used by Rwanda to justify refusing DRC’s extradition request of Nkunda Ntabare in 2012. The Constitution of the Republic of Rwanda, 26 May, 2003, art. 25: “The extradition of foreigners shall be permitted only so far as it is consistent with the law or international conventions to which Rwanda is party.” Some individuals wanted for international crimes in the DRC are currently in Rwanda and Uganda. L. Nkunda, B. Ngaruye, and I. Zimurinda are on the UN sanctions list and are thought to be in Rwanda, and S. Makenga, also on the sanctions list, is believed to have fled to Uganda after the defeat of M23.
72 Rome Statute, art. 86–111; Rome Statute Bill (2012), Chapitre VII : “De la coopération avec la Cour pénale internationale” (Section 1: “Des dispositions générales en matière de coopération avec la Cour”; Section 2: “De la coopération en matière d’entraide judiciaire”; Section 3: “De la coopération en matière d’arrestation et de remise d’une personne”; Section 4 : “De l’exécution des peines et mesures prises par la Cour pénale internationale”).
73 Through this interim judicial cooperation agreement of October 6, 2004, the DRC pledged to cooperate fully with the ICC in establishing necessary practical mechanisms of assistance for the effective and expeditious conduct of investigations and prosecutions conducted by the Office of the Prosecutor. There was also an agreement for judicial assistance signed on November 8, 2005, to amend the Headquarters Agreement with MONUC. This authorized MONUC to assist the Congolese authorities in arrest operations, transport, and secured transfer of individuals to the ICC. See Joseph Kazadi Mpiana, “La Cour Pénale Internationale et la République Démocratique du Congo: 10 ans après. Étude de l’impact du Statut de Rome dans le Droit Interne Congolais” [“The International Criminal Court and the Democratic Republic of Congo: 10 Years Later. Study of the Impact of the Rome Statute on Congolese Domestic Law”], Revue Québécoise de Droit International 25(3) (2012): 72–77.
74 President Joseph Kabila, Speech to the National Parliament Convening in Congress (October 23, 2013).
76 A workshop was organized in March 2005 in Bukavu and Kinshasa, focused on discussing mixed chambers
77 This announcement was made on October 1, 2010, after the first Review Conference on the Rome Statute in Kampala in June 2010 and the publication of the UN Mapping Report, which recommended the establishment of a
numerous consultations with civil society and the expert assistance from several partners, the bill for a Special Court could not overcome political resistance in parliament. The Senate sent the draft bill back to the government for revision, indicating that some elements were already included in the draft law to implement the Rome Statute (which was also under discussion).

The Ministry of Justice began work on a new bill modifying the LOCJ adopted in April 2013. Although this new bill was adopted by the Council of Ministers on April 22, 2014, the National Assembly voted it inadmissible on May 8, 2014. The Ministry of Justice was asked to review the bill before it could again be added to the parliamentary agenda.

Taking into account previous draft bills, the revised bill, which was presented to the National Assembly on May 6, 2014, envisaged the creation of specialized structures within the existing legal order, with the participation of foreign personnel for a limited time period and the competence of the specialized chambers.

The draft bill provides for the creation of specialized chambers within selected Courts of Appeal, in Goma, Lubumbashi, and Mbandaka, as well as within the Court of Cassation in Kinshasa. The latter would serve as the final court of appeal. Consequently, the specialized chambers would form an integral part of the existing Congolese courts. Locating the chambers within these different Courts of Appeal should adequately reflect the geographic spread of the caseload. Representing an innovation of the domestic justice system, the bill will need to take into account important challenges.

The creation of specialized chambers needs to be accompanied by the creation of special units to investigate and prosecute crimes as well as a section to provide assistance to victims and witnesses. While the project provides for the creation of such units, their mandates should be clear and their staff duly qualified. The selection of magistrates and judicial staff must be transparent and based on a rigorous selection process that is closely linked to their ability to try serious crimes. In particular, specific knowledge of issues related to sexual violence and violence against children constitutive of international crimes should be required.

Considering the problems of corruption and poor performance that have characterized the Congolese justice system, the specialized chambers will have to meet high expectations to reestablish faith in the state’s justice system.
International Personnel

Due to the inadequate legislative framework and variations in the application of international criminal law by domestic courts, the case law indicates a general lack of international criminal law expertise among local judges. Given the urgency to proceed with cases and the lack of domestic judicial capacity to prosecute serious crimes, the integration of international experts into the various specialized bodies (the chambers and investigation and prosecution units) should help to improve both consistency and quality, and strengthen the technical capacity of national magistrates. It is also intended to improve judicial independence in an area where political interference is rampant.

To overcome criticism of the previous bill, the current draft bill would only provide for a partial integration of international staff. In the Court of Cassation, three out of seven members of the appellate specialized chamber would be international. While it states that international staff must be integrated in the inquiry and prosecution unit, it does not specify the number. In the Courts of Appeal, only two members out of five of the specialized trial chambers would need to be international. According to the draft law, in the first instance, the presence of international staff would be determined on a case-by-case basis by the president of the chamber, without relying on identified objective criteria. This ad hoc process, however, runs the risk of causing further delays in proceedings. The procedure and objective criteria for determining whether to integrate international staff into specialized trial chambers should be specified.

The bill also provides for the gradual withdrawal of international personnel on the basis that Congolese staff would progressively acquire the required technical skills. The bill does not, however, set objective criteria for how to phase out international staff at each level of the specialized chambers.

Jurisdiction

The establishment of specialized chambers again raises the issue of jurisdictional competence to try members of the military and police services. The current draft bill provides that whenever members of the military and police services are prosecuted for serious crimes, at least two military magistrates must sit on the judicial panel in the first instance and at appeal.

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82 Nyabirungu Mwene Songa, “Crime Against Humanity under the ICC Statute in Congolese Law,” Presentation at a Capacity-Building Exercise under the Strengthening the Military Justice System Project: (YEAR) (highlighting gaps and inconsistencies in DRC case law).

83 In the August 2011 version of the draft bill, an international presence is no longer required at the prosecution and defence levels, nor is an international judge required in the appeal before the Court of Cassation.

84 UN Mapping Report, at 483–487; Kosso, Marcel Wets'h'okonda. “Les chambres spécialisées: une thérapeutique inappropriée contre l’impunité des crimes internationaux les plus graves en République démocratique du Congo,” 6, www.grotius.fr/wp-content/uploads/2011/07/Les-chambres-specialises-version-longue.pdf. For example, within the war crimes Chambers in Bosnia and Herzegovina, it is now recognized that, after seven years, the international presence has encouraged the faith of the public in the impartiality and the daily work of the institution. According to HRW, international prosecutors have played a pivotal role in pursuing important cases which probably would not have been prosecuted because of their sensitivity. HRW, “Justice for Atrocity Crimes: Lessons of International Support for Trials before the State Court of Bosnia and Herzegovina,” 1, 2012.

85 During previous discussions of the bill, the international component was perceived by some as undermining state sovereignty. It was also seen as an admission of the failure of the government’s institutional reforms, which was problematic in light of upcoming elections.

86 See Projet de loi modifiant et complétant la loi organique No 13/011-B of April 11, 2013 portant organisation, fonctionnement, et compétences des juridictions de l’ordre judiciaire en matière de répression des crimes de génocide, des crimes contre l’humanité et des crimes de guerres, April 2014, art. 4 (referring to LOCJ, art. 91.3 al. 2).

87 Ibid.

88 Ibid. art. 4 (referring to LOCJ, art. 91.3 al. 2).

89 While the bill presented to the National Assembly on May 6, 2014, did not specify the temporary presence of the international staff in the specialized chambers, the exposé des motifs refers to their temporary status.

90 Projet de loi modifiant et complétant la loi organique No 13/011-B of April 11, 2013 portant organisation, fonctionnement, et compétences des juridictions de l’ordre judiciaire en matière de répression des crimes de génocide, des crimes contre l’humanité et des crimes de guerres, April 2014, art. 4 (referring to LOCJ, art. 91.7).
As demonstrated by the limited nature of the jurisdictional changes introduced to the text of the LOCJ, legislators’ preference has been to maintain the prosecution of security personnel in military courts. However, once the specialized chambers start to try serious crimes, their work would be critically impaired if they did not enjoy jurisdiction over all possible groups of perpetrators. Consequently, the bill on the specialized chambers will need to be reconciled with the new LOCJ in a manner that will garner sufficient political support.

Finally, the temporal jurisdiction of the specialized chambers must be established. In the last version discussed, the chambers had jurisdiction over events that had happened as far back as 1993.
3. Judicial Practice

As discussed, the DRC’s incomplete and problematic legislative framework has led to judicial practice that has been unable to fully serve the rights and interests of the Congolese people. Still, as noted in the 2010 Mapping Report, a few decisions were issued by Congolese magistrates, despite material and psychological obstacles and political pressure.91

The report provides an extensive compilation of serious human rights and humanitarian law violations committed in the DRC from 1993 to 2003. It also takes stock of the judicial response until 2009. At the time of its publication in August 2010, the report indicated that since the transition in June 2003,92 the Congolese military courts had dealt with 12 cases involving war crimes or crimes against humanity (only 2 of which involved incidents that had occurred before June 2003).93

Despite the absence of official data, ICTJ identified that between January 2009 and December 2014, the military courts of eastern DRC opened at least 39 proceedings involving cases of serious crimes, representing a slight improvement over the previous period.94 The analysis of available data around these cases allows us to reflect on prosecutorial trends for serious crimes in the DRC (see Appendix). Indeed, progress (or lack of it) on the judicial response to international crimes is influenced by factors that extend beyond just the legal framework. The analysis of other factors is essential to developing an appropriate institutional framework for investigating and prosecuting such crimes in the future.

The Context

To analyze the judicial response to international crimes, it is necessary to briefly contextualize the eastern DRC during the period under analysis.95 Indeed, despite successive peace...
agreements signed in the region, eastern Congo has remained a conflict zone characterized by the active presence of various domestic and foreign armed groups, including Mai Mai groups, Democratic Liberation Forces of Rwanda (FDLR), Allied Democratic Forces (ADF), and the Lord’s Resistance Army (LRA), whose atrocities against civilian and criminal activities have been widely documented.96

Significant clashes took place in 2008 between the Armed Forces of the Democratic Republic of the Congo (FARDC) and the National Congress for the Defence of the People (CNDP) in North Kivu, culminating with Laurent Nkunda and his CNDP troops entering Goma in October 2008.97 A peace agreement was ultimately signed on March 23, 2009, an essential component of which was the integration of ex-CNDP members within the PNC and FARDC. Earlier, in 2008, the Peace, Security and Development Conference of North and South Kivu had already led to the Commitment Act (Act d’Engagement) of January 23, 2008.98 While the 2009 agreement was only concluded with the CNDP, the Commitment Act, signed by Congolese Patriotic Resistance-Patriotic Armed Forces (PARECO/PAP), Mai-Mai Kifuafua, Mai-Mai Vurongo, Mai-Mai Mongol, Union des jeunes patriotes solidaires (UJPS), Mai-Mai Rwenzori, and Simba, provided for their integration into the FARDC.99 As a result, members of other armed groups were also integrated into the FARDC.

The lack of vetting of members of these former armed groups may help to explain the indiscipline and human rights violations that have been widely attributed to the Congolese army, as in Kimia I, Kimia II, and Amani Leo operations. Indeed, integration has not been conditional on the assessment of former fighters’ integrity or history of gross human rights violations or serious crimes.100 Lack of basic training for former fighters may also help to explain violations.

Between 2008 and 2010, several military operations were launched to neutralize both national and foreign armed groups operating in the DRC. In the context of these...
operations, particularly in the Kivus101 and Orientale Province,102 serious violations of human rights and international humanitarian law were allegedly committed by all parties.103 Documented violations included attacks against civilians resulting from indiscipline and/or as a deliberate strategy to retaliate or punish local populations accused of providing support to the enemy; looting, torture, sexual and gender-based violence, large-scale killings, and other inhumane acts; as well as enlisting and conscripting children, forced labor, and sexual slavery.104

In April 2012, in light of the government’s perceived unwillingness to implement the March 23, 2009 agreement, members of the ex-CNDP deserted the army to create the M23 rebel group.105 The landscape of conflict in North Kivu and South Kivu changed dramatically with the outbreak of this rebellion.

New armed groups were established and dormant groups reemerged to either support or resist M23. Seven months later, the M23, with the support of neighboring Rwanda and, to a lesser extent, Uganda, occupied the North Kivu provincial capital of Goma. To avoid further civilian casualties, MONUSCO surrendered the city to the rebels for 12 days. With international pressure mounting, M23 eventually relinquished control of Goma, withdrew to the outskirts of the city, and agreed to hold peace negotiations in Kampala, Uganda.

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101 Operation Umoja Wetu (“Our Unity”), jointly launched by the FARDC and the Rwandan army in January 2009, lasted for almost 40 days and targeted the FDLR. It was followed by Operation Kimia II (“Calm”), jointly launched by FARDC and MONUC in March 2009, which lasted until January 2010 and also targeted the FDLR.

102 In December 2008, Operation Lightning Thunder was launched jointly by the DRC, Uganda, and South Sudan against LRA members in Orientale Province. Although the offensive weakened the LRA, it failed in its objective to apprehend the most senior LRA officials. In response, the LRA committed a series of atrocities against the population.


The international community launched a number of important initiatives to halt the escalating violence. In late February, 2013, 11 African states and 4 regional and international intergovernmental bodies signed the Peace, Security and Cooperation Framework for the DRC and the region. A month later, the UN Security Council authorized the deployment of a 3,000-person military force, the “Force Intervention Brigade,” to the DRC.106 A few days before the deployment of the Brigade, M23 suffered a serious internal crisis.

Its two leading military figures, Bosco Ntaganda and Sultani Makenga, had a major disagreement and took up arms to resolve their differences. Ntaganda fled, and in March 2013 he surrendered to the American embassy in Kigali, which transferred him to the ICC. He has since been indicted on 13 counts of war crimes and 5 counts of crimes against humanity.107

Meanwhile, in August 2013, the Brigade arrived in eastern DRC and joined the Congolese army to neutralize armed groups. The army defeated the M23 rebels three months later, and on December 12, 2013, the Congolese government and M23 signed three declarations, officially ending 20 months of rebellion.108 The fate of most of the more than 1,000 ex-M23 rebels who fled to Rwanda and Uganda after the demise of the group remains unknown. More than 4,000 combatants from numerous other armed groups also surrendered after the M23’s defeat to join the Congolese government’s demobilization, disarmament, and reintegration (DDR) program. However, authorities have so far failed to implement a robust and effective DDR plan.109

Following the end of the M23 rebellion, there was a relative decline in attacks against civilians in areas formerly under M23’s control. However, crimes continue to be committed by armed groups in areas outside the control of the FARDC and MONUSCO, including the FRPI in Ituri, Mai-Mai Cheka in North Kivu, and Mai-Mai Yakutumba in South Kivu. In 2014, the Congolese army and Force Intervention Brigade confronted a number of other armed groups, including ADF, APCLS, and Sheka.

It is in the context of instability that we can more accurately assess the DRC’s judicial response to serious crimes and its limitations.

Judicial Response to International Crimes from 2009 to 2014

Between January 2009 and December 2014, judicial authorities opened 39 cases related to events that had occurred between 2002 and 2014 in the eastern provinces and districts of the DRC (Ituri, North Kivu, and South Kivu). This number was obtained through research and interviews with investigators, prosecutors, judges, lawyers, members of national and international NGOs, MONUSCO and UN personnel, and other justice stakeholders.
These cases relate to facts that were qualified by military prosecutors and judges as international crimes and that were connected to an armed conflict or committed as part of a widespread or systematic attack against the civilian population.110

Military judicial authorities in South Kivu initiated twenty-two cases:111 fourteen cases were attributed to FARDC (of which three were adjudicated in the first instance,112 two are in appeal,113 eight are still under investigation,114 and one was interrupted);115 three cases were attributed to foreign armed groups or FDLR elements (of which one was adjudicated in first instance,116 one on appeal,117 and one remains under investigation);118 and five cases were attributed to domestic armed groups (including two cases attributed to former members of RCD, who became members of FARDC, that remain under investigation,119 two cases against Mai-Mai group members—including one closed120 [(classé sans suite121) and one under investigation,122 and one adjudicated case of acts attributed to an armed group created by Kyat Hend Dittman).123

In North Kivu during the same time period, the military courts initiated ten cases regarding serious crimes.124 These comprised six cases attributed to FARDC, including three cases adjudicated by

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110 Two important cases concerning crimes committed in Eastern Kivu were not included in this compilation because the proceedings were conducted in the jurisdiction of the UN Security Council. The Security Council brought the case of General Kakwavu to the attention of the DR Congo President in 2009, for crimes committed in Ituri in 2006. He was brought before the High Military Court in Kinshasa. See HMC, Kahwa (Aug. 13, 2014), RPA 023/06, RP 039/2006, RMP 227/PEN/2006 ("Kahwa case"). See, also, U.N. Human Rights Office, "Progress and obstacles in the fight against impunity for sexual violence in the Democratic Republic of the Congo, 9 April 2014, para. 41.

111 Two additional cases of serious crimes initiated before the military jurisdiction of South Kivu were not included in the Appendix due to a lack of sufficient information on the context and nature of the crimes: AMG-SK, Col. Gwigwi Busogi et al. (Jun. 5, 2013), RMP 1737/BKL/13 ["Gwigwi case"]; and AMG-SK, Lt. Col. Maro Ntumwa (Aug. 11, 2014), RMP 1539/BKL/2014 ["Maro case"].


117 MC SK, Maniraguga et al. (Oct. 29, 2011), RPA 0177 (Appeal) RP 275/09 P210/09 RMP 58/TVB/071673/KMC/10 (Trial) RPA 275/09 ("Kazungu case").

118 AMG Bukavu, AMG Uvira, Singabanza et al. (Jan. 23, 2012; Mar. 17, 2012), RMP 2304/KMC/2012 and 2180/1H/2304/KMC/2012 ["Singabanza Nzovu case"]

119 AMG Uvira, Lukinda and Lusenda, RMP 0940/KMC/2010 ["Lukinda and Lusenda case"]; AMG SK, Commander Shetani (Sept. 10, 2009), RCD, RMP1248/MTL/09 ["Kasika Carnage case"].

120 AMG SK, Ombebi Matayo (Apr. 5, 2012), RMP 1282/KM/09 ["Ombebi Matayo case"].

121 The legal basis for classé sans suite is art. 199 MJC; it can be implicitly derived from the interpretation of art. 53 of Criminal Procedural Code of the DRC, Décret du 6 août 1959 portant Code de procédure pénale, entered into force on April 15, 1960, following the principle of prosecutorial discretion. It can, for instance, be invoked due to a lack of evidence.

122 AMG Bukavu, Eben-Ezer, RMP 2128/MPL/12 ["Eben-Ezer case"]

123 MC SK, Kyat Hend Dittman et al. (Oct. 15, 2012), RP 036-039 RMP 1503/MTL/2010 1508/MTL/2010 ["Kyat Hend Dittman case"].

124 Five additional cases of serious crimes before the military jurisdiction of North Kivu were not included in Appendix for confidentiality matters, lack of sufficient information on the context and nature of the crimes committed, or lack of corroborated information on legal proceedings initiated: AMG OPS NK Maj. Bwete Landu et al. (Sept. 6, 2012), RMR 015/MLS/09 ["Kazungu case"] ; AMG OPS NK, Lukufu/Kanjo ["Lukufu/Kanjo case"]; Confidential case; Kimia II case (jurisdiction and RMP not available); AMG Beni NK, Mbau, Kamango, Watalinga, Beni Territory, RMP1405/HKK/04 ["Mbau, Kamango, Watalinga case"].
the Military Operational Court (CMO)\textsuperscript{125} and three cases under the investigation of the Auditeur Général Opérationnelle (AMO), with one of these cases also concerning members of the APCLS.\textsuperscript{126} It also included one case before the CMO against elements of CHEKA and FDLR.\textsuperscript{127} Cases under investigation comprise one against M23,\textsuperscript{128} one against elements of Mai-Mai, Raia Mutomboki, and Nyatura groups,\textsuperscript{129} and one against APCLS, Mai Mai CHEKA, and FDLR.\textsuperscript{130} In total, two cases have been adjudicated, one case is pending before the CMO, and seven cases remain under investigation by the AMO. Since the CMO was established, all cases concerning international crimes in the jurisdiction of North Kivu have been directed to AMO and the COM. All cases involving serious crimes in South Kivu and Ituri have been dealt with by the Auditeur Militaire de Garnison (AMG), Military Garrison Tribunal (MGT), AM, and CM.

### Table: Status of Cases of Serious Crimes Before Courts in Eastern DRC, 2009–2014

<table>
<thead>
<tr>
<th>LOCATION</th>
<th>TOTAL NUMBER OF CASES</th>
<th>NUMBER OF CASES AGAINST FARDC</th>
<th>NUMBER OF CASES AGAINST FDLR</th>
<th>NUMBER OF CASES AGAINST FRPI</th>
<th>NUMBER OF CASES AGAINST MAI MAI</th>
<th>NUMBER OF CASES AGAINST OTHER ARMED GROUPS</th>
</tr>
</thead>
<tbody>
<tr>
<td>South Kivu</td>
<td>22</td>
<td>14</td>
<td>3 adjudicated 2 in appeal 8 under inv. 1 interrupted</td>
<td>3 1 adjudicated 1 in appeal 1 under inv.</td>
<td>0</td>
<td>2</td>
</tr>
<tr>
<td>North Kivu</td>
<td>10</td>
<td>6</td>
<td>3 adjudicated 3 under inv. (including 1 case also against APCLS)</td>
<td>1 Also against Mai Mai CHEKA</td>
<td>0</td>
<td>3</td>
</tr>
<tr>
<td>Ituri</td>
<td>7</td>
<td>1</td>
<td>1 under inv.</td>
<td>0</td>
<td>3</td>
<td>2 adjudicated 1 under inv.</td>
</tr>
</tbody>
</table>

In Ituri, seven cases were initiated for international crimes.\textsuperscript{131} These include one case under investigation against FARDC;\textsuperscript{132} three attributed to FRPI, including two adjudicated cases;\textsuperscript{133}

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\textsuperscript{127} AMS OPS NK, Lt. Col. Mayele et al., RP 055/2011 RMP 0223/MLS/10 ("Kibua-Mpofi/Walikale case").  
\textsuperscript{128} AMS OPS NK, Col. Makenga Sultani et al. (Jun. 27, 2012), RMP 0297/BBM/2012 ("M23 case").  
\textsuperscript{129} AMS OPS NK, Ufamandu I, Ufamandu II, and Kibiti (Jul. 12, 2013), RMP 0363/BBM/12 ("Ufamandu/Masisi case").  
\textsuperscript{130} AMS OPS NK, Janvier Buingo Karairi (APCLS) and Ntabo Ntaberi Sheka (NDC) (Aug. 15, 2011) RMP 0261/MLS/2011 ("Mutongo case").  
\textsuperscript{131} Two additional cases of serious crimes initiated before the military jurisdiction of South Kivu were not included in the Appendix due to a lack of sufficient information on the context and nature of the crimes committed: AMG Ituri (Apr. 29, 2014), RMP 2542/YBK/14; AMG Ituri, Salumu Bin Amisi (PNC Officer) and Lunzolo Mayitiki (civil) (Jun. 14, 2012), RMP 1810/KNG/12.  
\textsuperscript{133} MGT Bunia, Kakado Barnaba Yonga Tshopena (Jul. 9, 2010), RP 071/09, 009/010 074/010 RMP 885/EAM/08 RMP
and one under investigation;\textsuperscript{134} and 3 adjudicated cases against Mai-Mai Simba, including 1 at first instance,\textsuperscript{135} and 2 at the appellate level.\textsuperscript{136}

Although many factors influence prosecutions in eastern DRC, the capacity of the Congolese judicial system and the support it receives from external partners remain central. An analysis of open investigations in Congolese jurisdictions illustrates these external influences on the national judicial response to international crimes.

**Capacity of the Judicial System and Level of Support Required**

With current limited capacity, the Congolese judicial system greatly relies on partners to initiate and lead investigations and prosecutions of international crimes. This dependence stems primarily from reliance on external information, lack of logistical and financial autonomy, lack of organizational oversight and incentives, and lack of specialized technical capacities and prosecutorial strategy.

**Reliance on External Information**

Several interviewees emphasized that investigations of international crimes are consistently precipitated by initial information and cases brought to the attention of the military justice by MONUSCO and/or national or international human rights organizations. Information shared by external partners was repeatedly described by judicial authorities as the main triggers for judicial investigations.

The lack of accessibility by national authorities to crime scenes and locations—especially in remote areas controlled by armed groups—partly explains this situation. Consequently, where partners like MONUSCO are unable to gather information, little information is transmitted to relevant investigative and prosecutorial authorities and a limited number of proceedings are initiated. In several cases, lack of accessibility and security were critical impediments to the continuation of investigations (as in the Cheka,\textsuperscript{137} Kimia II,\textsuperscript{138} and Ufamandu cases\textsuperscript{139}), sometimes this even leading to the closure of cases (as in the Fizi II case\textsuperscript{140}). The difficulty of arresting alleged perpetrators in remote areas (particularly in areas where Mai-Mai Sheka-NDC, Raia Mutomboki, ADF Malu, and APCLS groups operate) provides a further obstacle, as the judiciary has less incentive to investigate crimes committed where there are minimal chances of actually detaining a defendant.
Investigating crimes allegedly committed by foreign armed groups is immensely difficult. Judicial authorities indicated that challenges included difficulty accessing the sites where crimes were committed, poor reporting and recording of evidence, and the inability to identify perpetrators. As a result, a very low number of proceedings have been initiated against these groups. For example, there are very few cases against FDLR officials, despite their well-documented involvement in the commission of many atrocities. Indeed, only four cases were opened against FDLR members in South Kivu and North Kivu between 2009 and 2014.\(^1\) Similarly, the absence of international partners in areas such as the Uele Districts of Orientale Province, where the LRA has been active, may partially explain the lack of proceedings, despite the large number of well-documented atrocities by the LRA.

One should note, however, that information collected during human rights investigations by MONUSCO and other agencies is not consistently shared with, or disclosed to, domestic judicial authorities. This failure is often explained as a precaution and blamed on the lack of an adequate communication and information management system within the military judiciary. Some partners are unwilling to share reports to protect the confidentiality of their sources in the absence of such a system.

For instance, interviewees raised concerns about information that would incriminate perpetrators of child recruitment, where the absence of guarantees of confidentiality or adequate preparation by the Congolese party prevent any sharing. This situation, however, has led to missed opportunities to support and positively contribute to investigations of serious crimes. Judicial actors interviewed indicated a lack of awareness of the investigative and reporting work carried out by different NGOs and UN agencies. For example, a military investigator noted that he only became aware of the existence of a UN report documenting the very criminal acts that he was investigating during a training workshop organized by an international organization.

In some instances, this situation reflects the lethargy of the Military Prosecutor’s Office. Instead of relying on partners to bring cases to it, the military prosecutor should play a proactive role in investigating cases. Consequently, some interviewees noted that the active work of the international community might have “allowed” domestic authorities to pass up their natural leadership role. By playing the leading role in the identification and documentation of cases of serious crimes, international partners have replaced, in some ways, the Congolese state in its primary functions.

One should note that cases have also been initiated following the arrest of alleged perpetrators of serious crimes by military commanders (as in the Epulu Reserve\(^1\)) and Mambasa I cases\(^1\)) or by the civilian population (as in the Kuzungu\(^1\) and Singabanza\(^1\)). In these situations, cases may first be referred to the Military Prosecutor’s Office, which would then inform external partners of the case. At this stage, as described below, the investigation still depends on the logistical and financial support of partners. For instance, after the arrests of Colonel 106 and Kazungu, external partners led or facilitated cautious investigations in remote and insecure areas where violations had been committed.

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1\(^{1}\) MC Kisangani, Paul Morgan Sadala, Papy Masumbuko, Philipo Tegere, Mumbere Emmanuel, Katembo Mastaki et al. (Apr. 16, 2014), RPA 341/14, GMT Ituri, RP 246/13, RMP 2030/KNG/012 [“Mambasa I (Paul Sadala alias Morgan) case”].
3\(^{1}\) TMG – ITURI, RP 246/13, RMP 2030/KNG/012, 16 April 2014 (Mambasa I (Paul SADALA alias Morgan et al.).
4\(^{1}\) MC SK, Maniraguha et al. (Oct. 29, 2011), RPA 0177 (Appeal) RP 275/09 521/10 RMP 581/TBK/07 1673/KMC/10 (Trial) RP 275/09 [“Kazungu (Appeal) case”].
5\(^{1}\) AMG Bukavu, AMG Uvira, Singabanza et al. (Jan. 23, 2012; Mar. 17, 2012), RMP 2304/KMC/2012 2180/HT/2304/ KMC/2012 [“Singabanza Nzovu case”].
Logistical and Financial Support for Investigations

Beyond sharing preliminary information, the investigative process also benefits from, and often depends on, logistical and financial support from external partners. When an investigation is opened or a trial must be conducted outside of the Court’s premises (audience foraine), the military prosecutor’s office typically submits a request for support to the Prosecution Support Cell, with a copy to relevant stakeholders, notably international partners [such as United Nations Development Programme (UNDP), Lawyers Without Borders (ASF), American Bar Association (ABA), and United Nations Joint Human Rights Office (UNJHRO)] and to provincial authorities.

These requests are examined at stakeholder coordination meetings, where logistical and financial needs are identified, budgeted, and covered by different partners.

Congolese judicial institutions have extremely limited resources to cover the costs of investigations and prosecutions. Indeed, the Congolese state has not provided the essential resources needed by military courts to undertake key actions in the investigation of cases, including paying for office supplies, transport, and communication.

As a result, UNJHRO and NGOs that represent victims as civil parties during trials (such as ASF and ABA) have consistently assumed the preliminary identification of victims and witnesses and logistical arrangements for interviews. Logistics and expenses related to both investigations and mobile trials (such as transport and per diems for magistrates; per diem and judicial fees of legal representatives, victims and witness protection measures; and transport and transfer of accused and convicted persons) are also typically supported and funded by stakeholders.

Congolese military bodies have received substantial financial and technical support from various partners to conduct investigations and trials. From January 2009 to December 2014, several projects and initiatives were introduced to support Congolese national judicial authorities. MONUSCO launched two initiatives: the Joint Investigations Teams, introduced in 2009, and the Prosecution Support Cells, introduced in 2010.

146 In the DRC, audience foraine refers to hearings or trials that are held outside the facilities of the courts or tribunals, generally in remote areas, when deemed necessary. Such sessions require resources to cover the personnel needs, including travel, for the sessions. Loi No 023/2002 of DRC on the Military Judicial Code (Loi portant Code judiciaire militaire), November 18, 2002 provides the legal basis for these mobile trials to be held by the military judiciary. Article 7 states: “En temps de guerre, la Haute Cour Militaire tient des chambres foraines en zones opérationnelles” (“In times of war, the High Military Court (HCM) holds mobile chambers in operational zones”); art. 13 provides that “La Cour Militaire peut se réunir en tous lieux de son ressort. Dans les circonstances exceptionnelles, le siège de la Cour Militaire peut être fixé en un autre lieu du ressort, par arrêté du Ministre de la Défense” (“The Military Court can sit in all places falling under its jurisdiction. In exceptional circumstances, it can sit outside its jurisdiction, by order of the Minister of Defence”); art. 18 provides that “En cas de guerre ou dans toutes autres circonstances exceptionnelles de nature à mettre en péril la vie de la Nation, notamment les menaces de guerre, de rébellion ou d’insurrection armées, il est établi dans les zones d’opération de guerre, des Cours Militaires opérationnelles qui accompagnent les fractions de l’armée en opération. L’implantation des Cours Militaires Opérationnelles est décidée par le Président de la République” (“In times of war or other exceptional circumstances likely to endanger the life of the Nation, including threats of war, rebellion or armed insurrection, Military Courts are to be established in the war operation zones to accompany fractions of the military operation.”). Loi organique No 13/011-B of DRC on the Organization, Functioning and Jurisdiction of the Courts (Loi portant organisation, fonctionnement et compétences des juridictions de l’ordre judiciaire), April 11, 2013, www.leganet.cd/Legislation/Droit%20judiciaire/101.13.011.11.04.2013.htm (“LOJC”), art. 45–47 provides for audiences foraines for the civilian jurisdiction.

147 A large proportion of trials involving international crimes are held in mobile courts, usually located where the crimes were committed, to bring justice closer to the victims. See art. 67 of Loi No 82-020 of DRC on the Code of the organization and jurisdiction of courts (Loi portant Code de l’organisation et de la compétence judiciaires), March 31, 1982, www.leganet.cd/Legislation/Droit%20judiciaire/OL.31.03.82.n.82.020.htm. These mobile courts are financed exclusively by external support. For a lengthier discussion on mobile courts, see Open Society Initiative for Southern Africa, “Helping to combat impunity for sexual crimes in DRC: An evaluation of the mobile gender justice courts” (2012).


149 The Prosecution Support Cells were mandated by U.N. Security Council, Resolution 1925, U.N. Doc. S/RES/1925 (6324th meeting, May 28, 2010), para. 12(d). See the text box for more information on PSC. A Memorandum of Understanding was signed between MONUSCO and the Government of the DRC, represented by MDNAC, on
providing logistical support, these initiatives aim to improve the technical quality of investigations and judicial proceedings.

Originally established by the UNJHRO, the Joint Investigation Teams support investigation missions initiated by national authorities. As explained above, the Prosecution Support Cells respond to specific support requests from judicial authorities, as regulated by the Memorandum of Understanding between the Ministry of Defense and Former Combatants, and MONUSCO (see text box below).

These initiatives were designed to respond to slightly different needs. Joint Investigations Teams provide technical expertise and support to investigations of serious violations of human rights, while the Prosecution Support Cells provide international specialized expertise to judicial investigations and aim to transfer competencies to national judicial investigative teams. While contributions from both groups are acknowledged by the DRC, the Joint Investigations Teams are regarded as more effective (see text box below). Through specific projects, capacity-building support has also been provided by organizations such as UNJHRO, UNDP, ABA, and ASF.

In reality, as noted by several interviewees, the role of partners goes well beyond providing financial and logistical support. Since 2010, partners in the DRC have established working groups that meet regularly to coordinate and support initiatives, discuss pending cases, and identify actions that need to be taken to advance specific judicial processes.

These are the provincial Coordination Groups (specifically, Task Force Justice International, in South Kivu; Cadre de Concertation, in North Kivu; and Cluster Rule of Law, in Oriental Province). They are led by the Prosecution Support Cells that bring together partners such as UNJHRO, UNDP, ASF, ABA, RCN Justice & Démocratie, Physicians for Human Rights, ICTJ, and TRIAL, as well as representatives of military magistrates. These groups not only coordinate financial and logistical support, but also aim to facilitate and maintain direct exchanges with judicial authorities, working as an oversight mechanism and attempting to prompt action.

Lack of Organizational Oversight or Incentives and Capacities to Investigate Complex Crimes

The lack of organizational oversight in the national judiciary has undermined professional competence and the quality of performance at all levels of Congolese judicial institutions. The absence of a system of organizational incentives and oversight has been detrimental to professional motivation and morale, and has contributed to the judicial system’s reliance on support from partners. As stated by several judicial authorities, there are no compensation or discipline mechanisms that would potentially encourage or reward due diligence.

Judicial authorities are often intimidated by outside parties, yet they do not benefit from the support of their military superiors to obtain necessary security for themselves or their family. (Magistrates are often unable to obtain cooperation from relevant military regions to detain or arrest individuals or for mere protection.)

These risks are only made more serious by the dysfunctional penitentiary system, where there are regular riots and prisoner escapes, including of inmates convicted of serious crimes (such as the escape of Sub-Lt Kabala Mandumba and Kyat Hend Dittman from Bukavu prison).

December 19, 2011. This provided the legal basis for cooperation with the military justice.
The Accountability Landscape in Eastern DRC

A Reflection on Technical Support from MONUSCO

MONUSCO’s mandate requires it to “[s]upport national and international efforts to bring perpetrators to justice, including by establishing Prosecution Support Cells to assist the FARDC military justice authorities in prosecuting persons arrested by the FARDC.” This is a pioneering initiative, a peacekeeping mission with the promise and hope of making an effective contribution to the fight against impunity.

The Prosecution Support Cells were established in 2011 through a Memorandum of Understanding between the Ministry of Defense and former combatants and MONUSCO. Its aim is “to support investigations and prosecutions relating to the commission of serious crimes within the jurisdiction of military courts, including crimes listed in the Rome Statute.” The cells support may encompass logistical support, specialized training, practical advice, guidance, and technical expertise. Action by the cells requires a request of support from the national party. According to the memorandum, the cells may offer direct support; however, the parties have thus far not made use of this option. Eight military jurisdictions have functional cells: Beni, Bukavu, Bunia, Goma, Kalemie, Kindu, Kisangani, and Lubumbashi.

While implementation was intended to address technical gaps in investigating cases of serious crimes and support, through active assistance from experts, it is difficult to assess its achievements. In September 2013, an independent evaluation noted that the impact of the project is limited, due to significant delays and inappropriate recruitment of staff who do not speak French or another local language. (This problem has since been addressed.) In addition, geographical separation between cell staff and the Congolese magistrates who require the assistance reduces opportunities for capacity building. It was also reported that the precise contribution made to capacity building is unclear (see Peace Consolidation Fund in the DRC - External Evaluation of the implementation of projects, 25-26, 34).

The majority of the experts recruited to serve on the cells came directly from national courts, where, in most cases, they had no direct experience with international crimes. As stated by several actors in the field, although these individuals are experts in their respective national laws, they do not have particular expertise in investigating mass crimes, and they have limited knowledge of international humanitarian or criminal law. Further, NGOs and partners noted that cell experts are not particularly knowledgeable about the context of the conflict and demonstrate, in general, little initiative to familiarize themselves with cases beyond their requested contribution.

When asked about the contribution made by the cells to ongoing investigations, judges referred exclusively to the logistical support for organizing missions and did not refer at all to any technical support. From the cells’ perspective, many of their members who were interviewed by ICTJ for this report noted an initial lack of confidence from Congolese judicial actors.

Under the previous MONUC configuration, the UN Security Council in 2004 had instructed the mission to cooperate with efforts to ensure that those responsible for serious violations of human rights and international humanitarian law were brought to justice (S/RES/1565, October 1, 2004). Thus in 2009, the UNJHRO established the Joint Investigations Teams to support the Congolese government to fight impunity for violations of human rights “by ensuring that investigations of judicial authorities are carried out in compliance with the protection of victims and witnesses, as well as the sources and human rights defenders.” Teams were organized with the participation of the office of the military prosecutor and relevant MONUC/MONUSCO units (such as UNJHRO human rights officers, child protection officers, and fight against sexual violence officers). The teams were intended to support cases of human rights violations based on certain criteria: the number of victims; the systematic character of violations; the targeting of individuals because of their gender, social, ethnic, or religious background; and the prominence or seniority of the perpetrators involved. UNJHRO is comprised of staff with expertise in human rights and international humanitarian law and a good understanding of the dynamics of the conflict (including familiarity with armed groups and their leaders). Therefore, they seem to be in a unique position to support authorities in investigating and prosecuting serious crimes. By the nature of its mandate, which includes investigating and documenting serious human rights violations, UNJHRO is among the first units to access information. The role of Joint Investigations Teams is limited to assisting auditors during field missions and does not involve accessing prosecution evidence (unlike the Prosecution Support Cells, which may, under the MoU, request access to case information).
Dysfunction in the military jurisdiction has contributed to a “culture of lethargy.” Judicial actors feel allowed to perform the minimum amount of tasks required to secure their salaries, which discourages them from playing the proactive role that their duty requires.

Lack of Specialized Technical Capacities and Prosecutorial Strategy

While external partners and international donors have made important investments in training staff and building the capacity of the national judiciary, the ability of national actors to investigate and prosecute complex crimes remains insufficient. National investigations have continually focused on isolated events, without linking these to broader, well-documented criminal patterns.

Cases are built around specific individuals who participated in or directed a well-defined event, but there is a failure to look at relevant hierarchies, chains of command, and networks to which these individuals belong. Although prosecution of a low-level perpetrator may eventually lead to the punishment of the person most directly responsible for a specific attack, the true criminal nature of the associated organization is never exposed, and the accurate context of the violence remains obscured.

Problematically, investigators and military prosecutors are, in fact, not trained to deal properly with proceedings of this nature. According to one judicial actor:

> When you investigate superiors beyond the direct perpetrator, you need to know how to look beyond people who shoot or rape. You must even look beyond the commander or highest graded person. You must look for connections that are not always obvious. We don't have the resources to discover it.

The current judicial process in the DRC does not follow a comprehensive prosecutorial strategy; investigations are initiated on an ad hoc basis after information is shared by external partners or after the arrest of perpetrators of serious crimes.

Bearing in mind the different priorities of funders, international partners, and media that influence the activities supported by international actors in the DRC, these dynamics have led to a disproportionate number of cases involving sexual violence (26 out of 39 cases compiled by ICTJ include charges of rape amounting to an international crime, see Appendix) as compare to other serious crimes reported.

Between 2009 and 2014, no investigations were initiated into other widely documented serious crimes committed in eastern DRC, such as recruitment of child soldiers and pillaging of natural resources.\(^{150}\)

While the UN Mapping Report presents an important record of crimes committed between 1993 and 2003, information on crimes committed between 2003 and 2014 still needs to be collected in a systematic way. Indeed, for this period, international crimes committed in eastern DRC have not been subject to a mapping exercise or a comprehensive data collection process. Neither the Congolese judiciary nor the executive branch has this data. The factual record of international crimes is, therefore, unknown. Yet, an effective prosecutorial strategy that enables an appropriate judicial response to international crimes cannot be reasonably designed without the results of such a mapping exercise. The national

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judicial response to international crimes can only be properly assessed in comparison with comprehensive data on the crimes committed throughout the DRC.

The absence of a mapping of international crimes committed from 2003-2014 and the lack of a prosecutorial strategy, worsened by a lack of specialized technical skills, undermine the national judicial response to serious crimes.

Being unable to address patterns of violations, tackle chains of command, or make links between armed actors and groups providing them with financial and political support prevents the state from making a strategic attempt to dismantle those networks that support the perpetration of crimes.\footnote{U.N. Human Rights Council, "Report of the Special Rapporteur on the promotion of truth, justice, reparation and guarantees of non-recurrence, Pablo de Greiff," U.N. Doc. A/HRC/27/56 (27th session, Aug. 27, 2014), para 72.} If a strategy were adopted, it would increase the leverage of the Congolese judiciary to prioritize cases, overcome ad hoc approaches, resist external pressure, and facilitate national ownership of the initiation of cases.

Analysis of Open Investigations: External Influences and Judicial Response to Atrocities

In addition to institutional and capacity obstacles, a host of domestic, regional, and international interfering factors influence whether particular incidents are successfully investigated and adjudicated. Despite significant international pressure and assistance, the national judicial response to serious crimes remains very limited when compared to the number of atrocities documented in eastern DRC. Representatives of NGOs, UN officials, and judicial actors repeatedly observed that most crimes are left uninvestigated and most perpetrators are never brought to justice. As explained by an international NGO worker interviewed by ICTJ:

> If there is an interest to conclude the investigation and refer the case to the court—either for internal political reasons or because of the media coverage of events or international pressure—then the proceedings will go quickly. Otherwise, the case is opened, the first acts are carried out, and then it falls into oblivion until another case gains more attention.

Despite the magnitude of crimes allegedly committed by FARDC, only a few cases concerning FARDC soldiers have been prosecuted. A high number of these cases have stalled, although the perpetrators were under national command and, thus, easily identifiable. The non-cooperation of military and/or commanders at the highest levels, who refuse to surrender soldiers, often explains the failure of these proceedings.\footnote{For instance, in the Mupoke case, the MGT of Bukavu underlined the lack of willingness of military hierarchy to assist the justice system, noting that an accused had been transferred from South to North Kivu: "Le Tribunal note que la hiérarchie militaire dans ce cas sous analyse n’a pas collaboré avec la justice de manière transparente" ["The tribunal notes that the military hierarchy in this case has not collaborated with the judicial institutions in a transparent way"]. See MC SK, S-Lt. Kabala Mandumba, Emmanuel Ndahisaba and Donat Kasereka (Oct. 20, 2013), RP 708/12 RMP 1868/TBK/KMC/10-12 (Trial), RPA 230 RMP 1868/KMC/11 (Appeal) ["Mupoke Market case"].} For instance, in the case of Lt. Col. Balumisa, an alleged political alliance between the commanders and the accused persons resulted in the arrest of only 3 out of 11 accused FARDC members. This was despite repeated requests from the Military Prosecutor's Office and the court.\footnote{MC SK, Lt. Col. Balumisa Manasse et al. (Mar. 9, 2011), RP 038/RMP 1427/NGG/2009 RMP 1280/MTL/09 ["Balumisa case"]. See, also, AMS OPS NK, Maj. Dario, Maj. Emmanuel Ndungutsi, Maj. Eustache, Col. Jonathan Balumisa Tchumaandali (Jan. 13, 2011), RMP 0236/MLS/2011 ["Bushani case"].} Eight others were condemned in abstentia. (Again, see the Bushani Case below.) However, one should note that the discrepancy between cases that are documented and allegedly committed by rebel armed groups is, as noted above, even more serious.

There have been other challenges in investigating and prosecuting members of foreign armed groups, such as the CNDP and M23. Notwithstanding the DRC’s apparent political willingness to prosecute certain individuals and Rwanda’s expressed commitment to
cooperate, pursuant to the Framework Agreement, Rwanda is yet to provide the necessary judicial cooperation to promote accountability.\(^{154}\) The DRC has issued four extradition requests (for Innocent Zimurinda, Baudouin Ngayuye, Eric Badie, and Jean-Marie Runiga) and transmitted them to the Rwandan government in July 2013. The Congolese military prosecutor, in January 2014, issued a further 13 arrest warrants for former M23 members for crimes committed in Rutshuru between June and August 2012. None of these alleged perpetrators has been arrested.\(^{155}\) Judicial authorities in DRC, however, have at least recognized that the continued existence of the death penalty does create one obstacle to extradition. Abolishing the death penalty, even though there is now a moratorium, would help to remove at least one barrier.\(^{156}\)

**Progress and Weaknesses of Current Response**

Five cases exemplify the progress and weakness of the Congolese judicial response to serious crimes: 1) the Fizi I Case; 2) the Minova Case; 3) Walikale Case; 4) Bushani Case; and 5) Cobra Matata Case.

The Fizi I case concerns an attack launched in Baraka (in Fizi, South Kivu) by a group of dissident FARDC members as part of the Amani Leo Operation in 2011. Civilians were captured, beaten, stabbed, and detained; dozens of women were raped; and shops were destroyed and pillaged.

\(^{154}\) Judicial cooperation is an integral part of the Addis Ababa Agreement, which provides, at art. 5, that signatory states of the region shall act “[t]o facilitate the administration of justice through judicial cooperation within the region” and shall “neither harbour nor provide protection of any kind to persons accused of war crimes, crimes against humanity, acts of genocide or crimes of aggression, or persons falling under the United Nations sanctions regime.” Concerning the implementation of the commitments pledged in this Framework, see U.N. Security Council, “Report of the Secretary-General on the implementation of the Peace, Security and Cooperation Framework for the Democratic Republic of the Congo and the region,” U.N. Doc. S/2014/153 (March 5, 2014), para. 44–45, in which the Secretary-General urges “Heads of State in the region to address the question of judicial cooperation and accountability as a matter of utmost priority and ensure that people suspected of committing heinous crimes and serious human rights violations are held accountable” and calls on countries of the region to “take appropriate actions against persons falling under the United Nations sanctions regime.”


Bweremana-Minova Case

In November 2012, following the advance of M23 towards Goma, different units of the FARDC committed arbitrary executions, abuse, and pillaging along the Bweremana-Minova road, which connects North and South Kivu. Over 130 women (including 33 minors) were victims of sexual violence. Among the alleged perpetrators are members of the 391st FARDC unit. After it was learned that one of the FARDC units that appeared to have been involved in the crimes was trained by the U.S. military, the case received significant international attention and the national authorities responded quickly.

In early December 2012, the Superior Military Prosecutor of South Kivu, and later the Superior Military Prosecutor of North Kivu, opened criminal investigations into alleged violations. With the assistance of the Prosecution Support Cell, UNJHRO, and several NGOs, separate investigation missions were organized in the two provinces. A commission requested that the FARDC hand over the accused, but the military hierarchy was slow to respond. The international community showed great concern over the slowness of the procedure and the lack of action by DRC authorities, especially against senior officers allegedly involved in the commission of the crimes who continued to serve in the FARDC (despite the official announcement that 12 soldiers were suspended). UN Security Council resolutions demanded justice and the punishment of the various officials. The case was only brought to trial after the direct intervention of the Military General Prosecutor.

On November 11, 2013, 39 members of the FARDC were indicted, including 15 officers, on charges of war crimes (pillage and rape) and the disobeying of orders. In total, 310 victims and witnesses were interviewed as part of investigations, including 105 victims in North Kivu and 205 victims in South Kivu, with the assistance of ASF and ABA.

The low quality of the investigations, in the opinion of several respondents, jeopardized the efficiency of justice in the case. Investigations were conducted by two military prosecution offices in parallel, without effective coordination. The final investigation file that was transmitted to court contained just a few short interviews of victims and the accused (not in their entirety). It did not clearly indicate the place where crimes had been allegedly committed (e.g., no map of the place of the crimes is available) and the decision referring the cases for trial only labelled the offenses without providing further details. Further, the prosecution failed to collect forensic evidence of sexual violence assaults.

Congolese judicial authorities decided to try the case in front of the OMC; however, its decisions cannot be appealed (Ordonnance n° 08/003 portant implantation d’une Cour militaire opérationnelle, January 9, 2008). Because this contradicts the double degree principle, UNJHRO decided not to support the judicial proceedings, including with witness protection, although it was reported that victims and lawyers had received threats since the beginning of the trial. While victims were represented by ABA and ASF, defendants were represented by lawyers designated by the Goma Bar and supported by UNDP.

Despite the fact that lawyers representing the victims were in regular contact with their clients, the considerable distance between the court and the villages where the events had occurred (more than an hour and a half by expensive transport) made victims’ participation in the proceedings difficult. At the opening of the trial, there were only the defendants, judges, lawyers, members of the press, and a dozen international observers. No victims were present. In an attempt to overcome these difficulties and collect testimonies directly from victims, the OMC organized mobile hearings (audience foraines) in Minova from February 11–19, 2014. In total, 42 hearings were held during the trial. However, while 1,016 victims constituted themselves as civil parties, only 52 civil parties for the crime of rape and 76 civil parties for the crime of pillage participated in the hearings.

The OMC issued its decision on May 5, 2014. While commanders acknowledged that crimes had been committed and victims described them during the trial, the judicial officials failed to investigate, indict, and sentence all of those responsible for the crimes. Indeed, out of 39 individuals accused, only 16 were found guilty, including only two of rape (both non-officers). The decision was heavily criticized by national civil society and the international community as well as victims. It led many to argue that proceedings could only represent preliminary proceedings towards the genuine investigation and prosecution of all other individuals who were allegedly responsible for committing these crimes who were not charged, particularly higher-level officials.
The Minova case involved an attack by the 391st Unit of the FARDC against the population of Bweremana-Minova. Violations committed included the rape of more than 100 women. In both cases, Congolese judicial authorities were able to conclude investigations and refer cases to court in 2 and 12 months, respectively.

Financially, the judicial investigation costs of the Fizi case (per diem and accommodation for the magistrates) were covered almost exclusively by the Congolese State. The Minova investigation was, instead, fully funded by external partners, without any publicly known financial support from the Congolese state. Once the case was referred to court, the cost of the mobile trial of Fizi was mostly borne by external partners, whereas the Congolese state covered a more substantial portion of trial expenses in the Minova Case. In both cases, preliminary interviews of victims during the investigations and the legal representation of the victims and defendants during the trial were supported by international partners (such as ASF, ABA, and UNDP).

It is clear that the prioritization of these cases by the judicial authorities as well as the resources allocated to the prosecution were exceptional. The rapid resolution of proceedings was largely due to substantial international pressure from the media in the Fizi I case and by media, NGOs, international organizations, and diplomats in the Minova Case.

In contrast, two other cases exemplify the failure of the Congolese justice system to complete proceedings, despite unprecedented international support and pressure. The Walikale case relates to the attack on the Kibua-Mpofi Axis (in Walikale, North Kivu) in August 2010. More than 300 people were raped, more than 100 houses and shops were looted, and more than 100 people were abducted and subjected to forced labor by members of Mai Mai Sheka, FDLR, and ex-FARDC. The Bushani case involved an attack on the villages of Bushani and Kalambiro. Men in uniform, identified as members of FARDC, raped approximately 50 women, inflicted cruel and inhuman treatment on civilians, and looted approximately 100 houses.

In October 2010, an investigation was opened into the Walikale case and several arrest warrants were issued, including against the leader of the Mai Mai group Sheka Ntabo Ntaberi. On October 5, 2010, Lt. Col. Sadoke Mayele, of the Mai-Mai Sheka, was arrested, with MONUSCO’s support. Two court appearances were held after Mayele’s arrest, but the trial was then suspended for security reasons. He subsequently died in prison in August 2012, after which all legal proceedings against him were terminated. Maj. Alphonse Karangwa, an ex-FARDC, was apprehended in September 2012, but escaped from custody a few weeks later.

Insecurity in the Kibua-Mpofi axis due to FDLR and Mai-Mai Sheka activity made it difficult to arrest the accused. Judicial actors consistently raised this as the main obstacle to resuming the trial. However, it was reported that Mai-Mai Sheka leader Ntabo Ntaberi Sheka

157 Partners covered transport for magistrates and expenses related to the interview and protection of victims.
158 Partners covered the expenses related to 10 days of the mobile court, including: transport and per diem for magistrates, victim and witness protection measures, judicial fees and per diems for legal representatives, transport and transfer of accused and convicted persons, and expenses related to the trial room location. The per diem and the accommodation for the magistrates for two additional mobile trial days were covered by the provincial authorities; the rest of the fees were covered by external partners.
159 However, external partners still fully funded 11 days of the mobile trial held in Minova.
160 MONUSCO assisted in the arrest and transfer of Lieutenant Colonel Sadoke Mayele, who was accused of having played a role in the commission of violations in Walikale.
163 The first court appearance was held on September 29, 2011, to confirm the identity of the accused; during the second appearance on December 6, 2011, and with the agreement of the defense, his trial was relocated to Walikale.
escaped from an arrest attempt in Goma in July 2011. The attempt was led by FARDC with MONUSCO’s support, but Sheka was allegedly informed beforehand by FARDC members whom he was close to. According to the UN DRC Group of Experts, another opportunity was missed on November 23, 2011. Sheka surrendered to FARDC Col. Chuma, along with 60 of his men. At the time, he was publicly campaigning and running for office as a National Deputy. By the time the FARDC had received the order to arrest Sheka, he had already left the bush, leaving his men behind, in order to be reintegrated into FARDC. In a promising sign, however, some efforts have continued, with FARDC launching an operation with the MONUSCO Force Intervention Brigade on July 2, 2014, against Mai-Mai Sheka-NDC in localities east of Walikale.

The Bushani case lost judicial momentum soon after it opened on January 13, 2011. According to several interviewees, the slow pace of the proceedings and the eventual disintegration were attributable to the direct involvement of FARDC members who had financial and personal links to the perpetrators. UNJHRO blamed the lack of progress on a number of causes, including the lack of cooperation from the FARDC hierarchy.

In the Cobra Matata case the prosecutor suspended proceedings against the leader of FRPI on February 3, 2013, for political reasons, citing peace efforts. Matata had expressed willingness to surrender, along with his troops, and integrate into FARDC on a number of conditions. Matata was finally arrested by the military operational command of Ituri on January 2, 2014, and was transferred to Kinshasa on January 5, 2014. In other cases where political motivations are less apparent, the majority of unresolved cases eventually fall into obsolescence due to a lack of follow-up by judicial authorities.

165 Ibid.
166 Ibid.
169 MGT Ituri, Irizo Muzungu Barakiseni and Baluku Utugba Bahati, RP 175/12 RMP 1699/MML/012RMP 1699/ KNG/12RMP 1703/KNG/12 ("Cobra Matata case").
4. Conclusions

The DRC has not shown significant progress in the prosecution of perpetrators of serious violations in recent years. The number of cases remains low compared to the scale of the atrocities committed. Judicial proceedings are often blocked when there is no international pressure on national jurisdictions or assistance to investigate or prosecute—or when there is political interference. The vast majority of cases seem to be initiated and pursued due to direct pressure from partners. Conversely, initiatives from Congolese judicial organs and officials do not appear to be valued or taken into consideration at the institutional or political level. They are only appraised at the individual level in order to evaluate performance for further career development.

Investigations in ongoing cases show a lack of prosecutorial strategy and prioritization in case selection, though they are essential to successful prosecutions when resources are limited, as they are in the DRC. Until now, investigations conducted by the Congolese judiciary with the support of the international community are exclusively directed to specific events. In the absence of a comprehensive mapping of international crimes for the period of 2003-2014, as well as a lack of resources and expertise, contextual analysis of the facts and hierarchical group structures is never carried out effectively. Yet, such a mapping is critical to informing the drafting of a national judicial strategy. A contextual analysis is also crucial to identifying the highest-ranking individuals responsible for crimes committed and, thus, contribute to an effective deterrence policy.

In the context of the DRC, conflict is characterized by a multitude of groups and alliances. A comprehensive mapping of international crimes and a clear prosecutorial strategy are necessary if criminal justice is to contribute to a transition. Admittedly the DRC context presents incredible complexity, requiring the creation of specialized investigative teams solely dedicated to this task. Investigators on such teams should be supervised by experienced judges who are trained in international criminal law. To date, the technical support provided to national judicial organs seems inadequate to achieve the desired result. Without a clear prosecutorial strategy, there is no objective basis to enable effective communication to victims or the public about the prioritization of judicial investigations or

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170 The Usalama Project of the Rift Valley Institute intends to provide a better understanding of armed groups in the DRC, especially for international organizations operating in the country and spending millions of dollars to resolve the conflict. In Stearns, Jason, Judith Verweijen and Maria Eriksson Baaaz, Rift Valley Institute, “The National Army and Armed Groups in the Eastern Congo: Untangling the Gordian Knot of Insecurity” (2014), 13, http://riftvalley.net/publication/national-army-and-armed-groups-eastern-congo.VR4jd-FAcIA, the authors refer to a kaleidoscope of Congolese and foreign armed groups. The authors write, “[t]he diversity within this multitude is remarkable: there are large-scale military movements with elaborate political structures; rebel groups without political wings; small-scale local defence and village militias; and factions that amount to little more than bandit gangs. Some of these groups have significant military capabilities and political influence, and represent a direct threat to the government in Kinshasa. Others are confined to small, remote areas and are more troubling to the civilian population than to the government.”
trials, or to explain how cases are selected and justice is effected. Sharing information on the objective criteria underlying a prosecutorial strategy would be crucial to rebuilding public confidence in the formal justice system.
5. Recommendations

To the President of the Democratic Republic of the Congo

1. Appoint a focal person from the judicial sector to ensure an effective contribution from the DRC at the biannual Heads of State meeting of the Regional Oversight Mechanism of the Framework Agreement, as well as to conduct regular assessments of DRC compliance with its commitments. That person should be responsible for collecting information regarding the fulfillment of Commitments Six and Seven of the Framework Agreement, in accordance with the appropriate indicators.

2. Provide support and guidance to accelerate and facilitate the adoption of key legislation in the fight against impunity, in particular, the law implementing the Rome Statute and the law on the establishment of specialized chambers.

3. Publish regularly the progress achieved in the judicial repression of serious crimes, in consideration of the national benchmarks and indicators in the National Oversight Mechanism.

To the Executive

4. Designate an independent group of experts to undertake a comprehensive mapping of international crimes committed between 2003 and 2014. Along with the Mapping Report conducted by OHCHR of serious violations of human rights committed between 1993 and 2003, the findings should be submitted to Congolese judicial and political authorities to inform the drafting of a national judicial strategy to respond to crimes committed during this period.

5. Ensure that the prosecution of international crimes in eastern DRC is clearly identified as a priority in the implementation of the five-year plan for the justice sector.

6. Increase the judicial budget, ensure its effective management, and strengthen the operational capacity of relevant jurisdictions to investigate and prosecute serious crimes.

7. Improve recruitment processes to ensure that only qualified and experienced staff who are specially trained in the field of international crimes are appointed.

8. Ensure that legislative proposals on the repression of international crimes in accordance with the Rome Statute are presented to Parliament. The Minister should ensure that the draft law on the implementation of the Rome Statute and the draft law on the specialized chambers are not in conflict, but instead reinforce each other, and are presented to Parliament as such.
9. Ensure that new legislative proposals presented to Parliament on the jurisdiction of the civil and military courts over international crimes are harmonized, allowing a gradual, but absolute, transfer of all cases to ordinary (non-military) courts.

10. Ensure that an extraordinary meeting of the Justice Thematic Group is held to present data and specifically discuss the progress and challenges of the judicial response to serious crimes.

11. Appoint a focal person to be in charge of reviewing the laws and international agreements on judicial and criminal cooperation in force in the DRC. That focal point should ensure implementation of the relevant provisions of the ICGLR Protocol on Judicial Cooperation.

To the Military Prosecutor General

12. Maintain an inventory of ongoing cases related to international crimes and ensure the development of a strategy for prioritizing cases.

13. Develop a prosecutorial strategy, in coordination with the (civilian) Prosecutor General, based on transparent and objective criteria to ensure that all efforts to fight impunity are as complementary and comprehensive as possible. This strategy should be made public and subject to periodic evaluations.

To the Judiciary

14. Establish an information management system that would enable systematic and confidential information sharing with international and national partners on the commission of serious crimes.

15. Specifically assign judicial staff to cases of serious crimes. Staff must receive sufficient training on international criminal law, particularly regarding the characteristics of serious crimes, such as the context of their commission, the structure and organization of perpetrators, and the responsibility of commanders. Such training should be provided by experienced practitioners in the field of international criminal law who have extensive knowledge of the Congolese context.

To the Superior Council of Magistracy

16. Promote a series of trainings on the prosecution of international crimes for civil magistrates. To this end, taking into account the expertise they have acquired in this area, military judges should be integrated into the teams of trainers.

17. Support the coordination of military prosecutors and military judges with the General Prosecutor and judges of the Courts of Appeal in their investigation and prosecution of serious crimes by creating an institutional coordination mechanism.

18. Create a clear, fair, and transparent system of reporting through which the work of judges is assessed according to results. Internal organizational incentives should promote a more proactive role by judicial officers in the investigation and prosecution of serious crimes. Disciplinary action should be introduced for procedural violations, corruption, and undermining cases of serious crimes.

To the Legislature

19. Prioritize the adoption of the draft law implementing the Rome Statute. Ensure that provisions of the draft law are integrated into the ordinary Criminal Code and the Code of...
Criminal Procedure, and that they strictly adhere to the Rome Statute, especially regarding the definition of crimes, modes of liability, sentencing of crimes, criminal procedure, and cooperation procedures with the ICC. Also ensure that the adopted law is fully in line with international criminal law standards regarding protecting the rights of the defendant and protecting victims, witnesses, and intermediaries.

20. **Prioritize the adoption of the draft law on the establishment of specialized chambers.** Ensure that the draft law provides criteria for a rigorous selection process for the magistrates and judicial staff that guarantees that they have sufficient expertise in trying serious crimes. The law must also effectively integrate international experts within the specialized chambers at the trial and appellate levels, as well as outline the phasing-out procedure. It should also provide for a single appellate specialized chamber to ensure judicial consistency, create special investigation units, and establish a section with the specific objective of providing assistance to victims and witnesses.

21. **Ensure that the draft law on the implementation of the Rome Statute and the draft law on the establishment of the specialized chambers are consistent and that they reinforce the complementarity of both laws.**

**To the International Community**

22. **Continue to assist the judiciary with logistical, financial, and technical support,** recognizing that their contribution remains critical to the prosecution of serious crimes in the DRC.

23. **Undertake an independent evaluation of the technical support provided by the initiatives of international partners.** Assess the effective contribution of these initiatives to the quality and number of investigations and prosecutions of serious crimes.

24. **Design international assistance with the objective of strengthening judicial capacity and increasing its role in initiating investigations and prosecuting serious crimes.**

25. **Initiate and sustain investment in training and build the capacity of civilian and military judicial actors.** Such activities should strongly emphasize investigating and prosecuting serious crimes in consideration of the particular elements of these crimes, the context of their commission, the structure and organization of perpetrators and their groups, and command hierarchy.

26. **Support the designation and work of an independent group of experts to undertake a comprehensive mapping of international crimes committed between 2003 and 2014.**

27. **Support the Military Prosecutor General and the (civilian) Prosecutor General in initiating a prosecutorial strategy.** This strategy should maximize the resources allocated to the fight against impunity for serious crimes and ensure transparency and consistency in the administration of justice and the selection of cases.

28. **Support the investigation and prosecution of cases of serious crimes in accordance with criteria set out in the national prosecutorial strategy.**

29. **Support the judiciary in establishing an information management system within the military and civilian judicial sector.** Establish a system of information sharing with the judiciary that protects the confidentiality of sources and facilitates the systematic sharing of information on the commission of serious crimes.
APPENDIX

Table of international crimes cases initiated before Congolese courts and tribunals in South Kivu, North Kivu, and Ituri between 2009 and 2014
**CASE NUMBER** | **CASE NAME**<sup>1</sup> | **DATE AND LOCATION OF ALLEGATIONS** | **SUMMARY OF THE FACTS** | **EVOLUTION OF THE CASE** | **SUPPORT PROVIDED**
--- | --- | --- | --- | --- | ---
RP 083/14 | Lt. Col. Bedi Mobuli En-gangela, alias Col. 106 | 16 December 2005, January-March 2006 Kashewe, Bulambika, Kambale, Kando, Kahuzi-Biega, Kahesi, Hembe, Bikumbi, Mihinga, Cifunzi, Mushingi, Nguliro, Chibumbuji, Karama, Kashumu, Kasheshia in Kalima, Bitale and Kalonge groupments in the sectors of Buhavu and Buloho, territory of Kalehe, Shabunda, South Kivu | On 16 December 2005, around 1 a.m., Lt. Col. Bedi Mobuli, alias Col. 106, attacked the village of Bulambika. He looted shops, removed civilians from their homes, tortured them, and used women and girls as sexual slaves. From January to March 2006, Col. 106 and his troops committed further attacks in the villages of Kashewe, Bulambika, Kambale, Kando, Kahuzi-Biega, Kahesi, Hembe, Bikumbi, Mihinga, Cifunzi, Mushingi, Nguliro, Chibumbuji, Karama, Kashumu, and Kasheshia.<sup>3</sup> UNJHRO also reported that, on 2 September 2006, Col. 106’s troops abducted 33 individuals. Col. 106 was member of the former Force armées zaïroises (FAZ). He was integrated into the Mai Mai militia following the Rassemblement congolais pour la démocratie (RCD) rebellion, and spent six years in this capacity in Bunyakiri. In 2003, Col. 106 was integrated into the FARDC with the ranking of a Captain. | Registration at the AMS SK: 21 November 2011. **Arrest:** On 4 May 2013 provisional arrest warrant including charges (MAP) issued against Col. 106. He was arrested in Bukavu in 2007 and transferred to Kinshasa, then transferred again from Kinshasa to Bukavu on 2 April 2013.<sup>4</sup> **Charges:** • Prior to referral decision: charges in the registry of the AMS’ Secretary included incendiarism, rape, pillage, abduction, sexual slavery, child recruitment, and hostage. • Referral decision: crimes against humanity of rape, murder, other inhumane acts, sexual slavery, murder, imprisonment, and other forms of liberty deprivation, and of arbitrary arrest, rape, and abduction.<sup>5</sup> Registration at the MC on 23 May 2014; sent by the AMS to the MC on 27 December 2013. Civil parties: 723 Trial: From 11 August to 30 August 2014 in Kalehe; from 9 September to 22 September 2014 in Bukavu. Date of the start of the trial was set on 11 August 2014. Verdict and sentence: Delivered on 15 December 2014. Col. 106 was found guilty of crimes against humanity by rape, sexual slavery, pillage, arbitrary arrest, and the war crime of murder. Col. 106 was sentenced to life imprisonment. He was also sentenced to a complementary sentence of 5 years as an interdiction to exercise civil rights. Col. 106 was also condemned in solidum with the state to pay amounts between $500 USD to $1500 USD to each civil party. Imprisonment: Col. 106 was transferred to Kinshasa to serve his sentence. Appeal: Col. 106 appealed the MC’s decision before the HMC. | UNJHRO: Identification of victims and witnesses, support of investigation (expenditure coverage for magistrates, logistics), expenses coverage of victims’ lawyers during the trial, protection measures for victims before, during and after the trial; medical and psychological assistance. MONUSCO: Transfer of the accused to Ndolo Bukavu and Bukavu in Ndolo after his conviction, security, logistics assistance. UNDP: Expenses coverage for judges and defendants. ASF: Legal aid, legal representation and protection of victims. CAP: Technical support.

**SOUTH KIVU PROVINCE**

<sup>1</sup> Case name and location of allegations.

<sup>2</sup> Summary of the facts.

<sup>3</sup> Registration at the AMS SK: 21 November 2011.

<sup>4</sup> Arrest: On 4 May 2013 provisional arrest warrant including charges (MAP) issued against Col. 106. He was arrested in Bukavu in 2007 and transferred to Kinshasa, then transferred again from Kinshasa to Bukavu on 2 April 2013.

<sup>5</sup> Charges: • Prior to referral decision: charges in the registry of the AMS’ Secretary included incendiarism, rape, pillage, abduction, sexual slavery, child recruitment, and hostage. • Referral decision: crimes against humanity of rape, murder, other inhumane acts, sexual slavery, murder, imprisonment, and other forms of liberty deprivation, and of arbitrary arrest, rape, and abduction.
### Case 1: Mulenge/Lemera Case

**First Sgt. Christophe Kamona Manda, et al.**

**Dates:** 8 August 2009, 10 October 2010

**Location:** Mulenge, Uvira Territory, South Kivu

**Facts:**
- On 8 August 2009, FARDC members of the 83rd battalion attacked civilian women, who were being escorted by men, on their way to look for food in neighboring fields in Kishagala, Mulenge center.
- The FARDC accused the women and their daughters of being wives of their enemy, the FDLR.
- Seven women, including one blind woman and two pregnant women, were raped by FARDC members and other non-identified militia-men in an abandoned school and in fields near Kishagala, Mulenge.

**Arrest:**
- The arrest of the accused was facilitated by the Commander of the Integrated Battalion. The accused were arrested in Hombo, in Kalehe territory, South Kivu.

**Charges:** Crimes against humanity by rape.

**Civil Parties:** Seven.

**Trial:**
- Hearings were held on 10, 11 and 12 October 2010.

**Verdict and Sentence:**
- On 30 October 2010, the MGT Uvira found all five defendants guilty of crimes against humanity by rape. All five defendants were sentenced to life imprisonment. The MGT Uvira also condemned all five to pay, jointly and severally with the state, $50,000 USD to the victims.

**Appeal:**
- On 1 November 2010, all five convicted persons appealed the MGT Uvira’s decision before the MC SK.
- Registration before the MC SK on 15 October 2011.
- Appeal began on 1 November 2011.
- Verdict and sentence delivered on 7 November 2011. The MC SK confirmed the judgment rendered in its entirety.
- All of the convicted were sentenced to life imprisonment, except for Sgt. Okelo Tungi, who died before the appeal.

### Case 2: Balumisa Case

**Lt. Col. Balumisa Manasse, et al.**

**Dates:** 26-28 September 2009

**Location:** Katasomwa, Kalehe Territory, South Kivu

**Facts:**
- From 26 to 28 September 2009, members of FARDC’s former 85th brigade (which became the 332nd brigade during the trial), under the command of Lt. Col. Balumisa Manase, launched attacks against the civilian population of Katasomwa Centre, Katasomwa Rijiwe, Katasomwa Park, Kitendebwa, Mweva Chibangi, and other neighboring villages.
- Violations included rape, including collective rape, and widespread pillaging of a school, houses, and storerooms. This caused the civilian population to flee Katasomwa.
- The attacks were launched in retaliation for the murder in Katasomwa.

**Arrest:**

**UNJHRO and UNDP:**
- Institutional support.
- Assistance and legal representation of the victims.
Katasonwa, on 26 September 2009, of a FARDC member, under Capt. Ekofo Petea (known as Le Blanc). He was killed by a civilian who was a demobilized former member of the military. On 16 October 2009, (1) Lt. Col. Balumisa Manasse, (2) Maj. Eugide Elya Mungemba, and (3) Capt. Makanyaka Kizungu Kilalo were arrested. On 20 November 2009, a provisional arrest warrant (including specific charges) was issued against the three individuals arrested. These three were the ones initially arrested, but the other persons convicted (see below) were arrested during the process. No additional information is available on their date of arrest.

| Charges: | Concealment against Balumisa Manasse and Jean-Claude Senjishi;  
Illegal wearing of ranking insignia against Eugide Elya Mungembe;  
Crimes against humanity by rape against all accused, except Jean-Claude Senjishi;  
Crimes against humanity by pillage against all accused, except Jean-Claude Senjishi;  
Abduction of a four month old child against all accused, except Jean-Claude Senjishi;  
Destruction of schools against all accused, except Jean-Claude Senjishi;  
Crimes against humanity for other inhumane acts against all accused, except Jean-Claude Senjishi. |
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<tbody>
<tr>
<td>Transfer:</td>
<td>The case was transferred from the AMG Bukavu (RMP 1427/NGG/2009) to AMS SK (RMP 1280/MTL/09) on 26 August 2010.</td>
</tr>
<tr>
<td>Registration at the CMS SK:</td>
<td>On 1 September 2010.</td>
</tr>
<tr>
<td>Civil Parties:</td>
<td>176 (including 22 victims of rape).</td>
</tr>
<tr>
<td>Trial:</td>
<td>Started on 28 February 2011.</td>
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</tbody>
</table>
| Verdict and sentence: | declared on 9 March 2011 by the MC SK:  
Jean-Claude Senjishi guilty of concealment (five years);  
Balumisa Manasse guilty of concealment (18 months), crimes against humanity by rape (15 years), crimes against humanity for other inhumane acts (15 years);  
Eugide Elya Mungembe guilty of crimes against humanity by rape (15 years), crimes against humanity for other inhumane acts (15 years);  
Makanyaka Kizungu Kilalo guilty of infraction by concussion (one month), crimes against humanity by rape (15 years), crimes against humanity for other inhumane acts (15 years);  
Chongo Mwemakwe, Beni Mutakatoto, Desire Ekofo Petea, Zihindula, Justin Matabaro, Kanabo, and Lybie Mirasalo |
guilty of crimes against humanity by rape (life imprisonment), crimes against humanity for other inhumane acts (life imprisonment);
- The MC SK also condemned Jean-Claude Senjushi and Kizungu Kilalo to restitute or compensate, in solidum with the state, the stolen goods (including cattle, goats, beer, and boots).
- MC SK also required all accused, in solidum with the state, to pay $5,000 USD to victims of rape and $200 USD to victims of pillage.

**Appeal:** The convicted, as well as the Auditeur, appealed the case before the HMC on the day of the verdict, 9 March 2011.

| RP 708/12 | Mupoke Market case | On 17 January 2010, around 30 members of the 512th battalion of FARDC, under the command of Donat Kasereka, attacked the civilian population in the market of Mupoke. Following the attack and the escape of the population into the surrounding areas, the military plundered the market and homes. Men and women who attempted to flee were raped, beaten or forced to come back to the market to transport pillaged goods. The perpetrators, and the civilians transporting the goods, walked towards Nyalubembe where FARDC was based. After two hours of walking, in Kapuku, those who were weak were released, others escaped, and some were raped during the night. The following morning, all women were sent back to Mupoke. The men were forced to continue transporting the goods to Nyalubembe (a further five-hour walk). This attack was launched to identify and defeat the FDLR militiamen present at the market. It was prepared two days earlier by the commanders of the various FARDC units. |
| RMP 1868/ | Sub. Lt. Kabala Mandumba, Emmanuel Ndahisaba and Donat Kasereka | Registration at the AMG Bukavu: 20 October 2010 |
| TBK/KMC/ | 1012 (Trial) | Arrest:
- Arrest warrants were issued against Sub. Lt. Kabala Mandumba Mundande, Emmanuel Ndahisaba, Monga Mukangabantu, and Donat Kasereka.
- On 5 October 2010, Sub. Lt. Kabala Mandumba was arrested.
- On 21 October 2010, a provisional arrest warrant (including specific charges) was issued against Sub. Lt. Kabala Mandumba.
- At the time of the trial, Emmanuel Ndahisaba, Monga Mukangabantu and Donat Kasereka still had not been apprehended. |
| RPA 230 | 17 January 2010 Walungu territory, South Kivu | Charges: Initial charges, as per the referral decision of the AMG Bukavu, were for crimes against humanity. However, these were amended by the MGT Bukavu during the trial to the war crimes of murder, torture, rape, pillage, and attacks against protected property. On appeal, the MC SK requalified the facts to the war crimes of murder, pillage, rape, and degrading treatment. |
| RMP 1868/ | RPA 230 | Registration at the MGT Bukavu: 21 March 2012 |
| KMC/11 (Appeal) | | Civil parties: 135, including one murderer, 11 rape victims, 15 torture victims, 107 pillage victims, one victim of an attack against protected property (a church). |
| UNJHRO: Support of the trial (expenses coverage for the magistrates, interpreters, escorts), measures to protect victims. | UNJHRO: Support of the trial (expenses coverage for the magistrates, interpreters, escorts), measures to protect victims. | UNJHRO: Support of the trial (expenses coverage for the magistrates, interpreters, escorts), measures to protect victims. |
| PSC: Operational and technical support (organization of a mobile trial, transportation including judges to the mobile courts, technical advice during interviews with victims and witnesses) following a request for support that was made to them approved on 27 July 2012. | PSC: Operational and technical support (organization of a mobile trial, transportation including judges to the mobile courts, technical advice during interviews with victims and witnesses) following a request for support that was made to them approved on 27 July 2012. | PSC: Operational and technical support (organization of a mobile trial, transportation including judges to the mobile courts, technical advice during interviews with victims and witnesses) following a request for support that was made to them approved on 27 July 2012. |
| ASF, ABA, African Center for Peace, Democratie and Human Rights (ACPD), UNDP: Support to the trial. | ASF, ABA, African Center for Peace, Democratie and Human Rights (ACPD), UNDP: Support to the trial. | ASF, ABA, African Center for Peace, Democratie and Human Rights (ACPD), UNDP: Support to the trial. |

**Verdict and sentence:** Delivered on 15 October 2012, the MGT Bukavu condemned:
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- Sub. Lt. Kabala Mandumba to 20 years’ imprisonment for the war crimes of murder, rape, torture, pillage, and attacks against protected property;
- Emmanuel Ndahisaba, Monga Mukangabantu, and Dona Kaserekawere, in absentia, to life imprisonment;
- All accused to pay, jointly with the state, amounts of $50,000 USD for the murder victim; $2,500 USD to $30,000 USD to the rape victims; $1,750 USD to $15,000 USD to the torture victims; $5,000 USD to the victim of the attack against protected property (the church representative); and $800 USD to each of the 107 victims of pillage.

**Appeal:**
- The MGT decision was appealed by Kabala Mandumba on 16 October 2012 and by the Prosecutor on 17 October 2012;
- The appeal date set on 6 May 2013 was postponed until 9 May 2013, and again until 13 May 2013;
- The verdict and sentence were delivered on 20 October 2013. The MC SK confirmed the guilty verdict, and sentenced Kabala Mandumba to life imprisonment for the crimes against humanity of murder, pillage, rape, and degrading treatment.
- The MC SK also sentenced Kabala Mandumba to pay, jointly with the state, $60,000 USD for the murder victim; $55 USD to $5,000 USD to rape victims; and $2,000 USD to victims of degrading treatment.

Sub. Lt. Kabala Mandumba subsequently escaped from prison.

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#### Case Summary

<table>
<thead>
<tr>
<th>Case Reference</th>
<th>Name</th>
<th>Allegations</th>
<th>Registration</th>
<th>Transfer</th>
<th>Registration at the AMS Bukavu</th>
<th>Arrest</th>
</tr>
</thead>
<tbody>
<tr>
<td>RMP 1298/PEN/10</td>
<td>Mukerenge case</td>
<td>Mass rapes and other crimes against humanity.</td>
<td>21 June 2010, Fizi, South Kivu</td>
<td>As the case did not concern high officers, it was transferred to the AMG Uvira (by letter 258/AMS/SK/2010).</td>
<td>21 June 2010.</td>
<td></td>
</tr>
<tr>
<td>RP 043/11</td>
<td>Fizi I/Baraka case</td>
<td></td>
<td></td>
<td>This case was initiated after a complaint was lodged by a local NGO in Fizi. Once the case was transferred, it was not followed up by the NGO. The case did not proceed because of a lack of evidence.</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

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**MONUSCO:** Transferred by plane, on 24 March 2011, Lt. Col. Kibibi Mutuare and six other accused from Bukavu central prison to Ndolo military prison.
Fizi. Thirty civilians were captured, beaten, and detained until the intervention of the territory administration on 2 January 2011. Many civilians, including children, were also beaten and stabbed. Dozens of women, aged between 19 and 60, who were hiding in their houses were raped in front of their husbands and children by armed military members. Goods were stolen, and shops were destroyed and pillaged. Many families were displaced.

The attacked was launched in retaliation for an incident against one FARDC soldier who was mobbed in Fizi center on 1 January 2011. Lt. Col. Daniel Kibibi Mutuare ordered his men to scour every corner of Fizi and arrest all men. This led the military soldiers to conduct a manhunt, loot and destroy shops, and commit murder, torture, and rape.


- The accused were arrested on 2 January 2011.
- Provisional arrest warrants including charges (MAP) were issued on 31 January 2011.

**Charges:** All eleven defendants were charged with crimes against humanity for rape, other inhuman acts, terrorism, imprisonment, and other severe deprivations of physical liberty.

**Civil parties:** 91.

**Trial:** commenced on 10 February 2011 (it had been sent to the MC SK by the AMS SK on 3 February 2011).

**Verdict and sentence:** on 21 February 2011, the MC SK made the following orders:

- Daniel Kihi Mutuare to 20 years’ imprisonment for crimes against humanity by rape, other inhuman acts, terrorism, imprisonment, and other severe deprivations of physical liberty;
- Sido Bizimungu to 20 years’ imprisonment for crimes against humanity by rape, other inhuman acts, and terrorism;
- Mundande Kitambala to 20 years’ imprisonment for crimes against humanity by imprisonment, other severe deprivations of physical liberty, other inhuman acts, and terrorism;
- Abdoul Haruna Bovic to 20 years’ imprisonment for crimes against humanity by other inhuman acts and terrorism;
- Eric Kenzo Shumbusho to 20 years’ imprisonment for crimes against humanity by rape, other inhuman acts, and terrorism;
- Lucien Sezibera to 15 years’ imprisonment for crimes against humanity by rape, other inhuman acts, and terrorism;
- Justin Kambele Bwira to 10 years’ imprisonment for crimes against humanity by other inhuman acts, and terrorism;
- Pascal Ndagijimana to 10 years’ imprisonment for crimes against humanity by other inhuman acts, and terrorism;
- Kisa Muhindo to 10 years’ imprisonment for crimes against humanity by other inhuman acts, and terrorism.

in Kinshasa. This transfer was organized after information was received about the planning of an escape from the Bukavu prison.

Provided a helicopter to transport magistrates. Also provided technical and logistical support to mobile trial.

**UNJHRO:** Protection measures for the victims.

**UNDP and ABA:** Institutional support and assistance to the defendants.

**ASE, DanChurchAid, and Arche d’Alliance:** Assistance to victims.
<table>
<thead>
<tr>
<th>Case No.</th>
<th>Initials</th>
<th>Name(s)</th>
<th>Date</th>
<th>Location</th>
<th>Details</th>
</tr>
</thead>
<tbody>
<tr>
<td>RMP 1373/ WAV/11</td>
<td>Kikozi</td>
<td>Maj. Rupongo Rogatien John and Maj. Shaka Nyamusaraba</td>
<td>26 March 2011</td>
<td>Kikozi, Uvira territory, South Kivu</td>
<td>On the night of 26 March 2011, FARDC soldiers from a battalion composed of former members of the newly integrated Forces Républicaines Fédéralistes (FRF), launched an attack in Kikozi, in the Kalungwe groupement. Nine women were raped, 16 civilians were subjected to torture, cruel and degrading treatment, and several houses and a health center were looted. A registration at the AMS SK: 25 October 2011 (following a complaint lodged by Célestin Ibrahim on 4 April 2011 concerning alleged crimes against humanity). Accused: The alleged perpetrators were identified as Maj. Rupongo Rogatien John and Maj. Shaka Nyamusaraba of the 442nd battalion. An arrest warrant was issued against the alleged perpetrators. Charges: Mass rape. No progress has subsequently been made on the case.</td>
</tr>
<tr>
<td>RMP 1358/ MTL/11</td>
<td>Fizi II, Nakiele case</td>
<td>Col. Kulimushi, alias Kifaru</td>
<td>9-12 June 2011</td>
<td>Nakiele, Fizi, South Kivu</td>
<td>From 9 to 12 June 2011, FARDC soldiers under the command of Lt. Col. Kifaru Niragire Karibushi, alias Kifaru, committed an attack in the village of Nakiele (140 kilometers north of Fizi center), and two neighboring villages. Allegations included the alleged rape of at least 250 women. Kifaru is a former member of Mai Mai PARECO and was integrated into FARDC and placed in charge of the 43rd sector, but deserted from a military training camp at Kananda on 9 June 2011. He subsequently surrendered to the authorities on 7 July 2011, along with 191 soldiers. A registration at the AMS SK: 24 June 2011. Investigations: Two investigation missions were led in the area, and 121 victims were interviewed. However, doubts arose about the credibility of some of the testimonies. The investigation was suspended as a result. Another investigation seems to have been opened against Col. Kulimushi, alias Kifaru, on 21 June 2011 (RMP 1299/PEN/10).</td>
</tr>
<tr>
<td>RMP 2605/ KK/2012</td>
<td>Lwizi–FARDC case</td>
<td>Maj. Safari Kateyateya, et al.</td>
<td>21 July 2012</td>
<td>Mushashirwa, Kalehe, South Kivu</td>
<td>On 21 July 2012, soldiers of the FARDC 102nd battalion, based in Chololohave, allegedly attacked the villages of Karimba and Businzir. 61 people were attacked, including 15 cases of sexual violence. A registration at the AMG Bukavu: 13 September 2012 (RMP 2605/KK/2012). Transfer: On 17 September 2012, transferred to AMS SK (by letter No 278, dated 17 September 2012) as at the time AMG Bukavu opened the investigation, the rank of Maj. Kateyateya was not known.</td>
</tr>
</tbody>
</table>

**Appeal:** An appeal was lodged before the HMC.

**APPEAL:**

- Chance Bahati Lisuba was found not guilty of all charges.
- The MC SK condemned all those accused found guilty to pay, jointly and severally with the state, $10,000 USD to each rape victim, $1,000 USD to victims of imprisonment, $200 to victims of harm and injuries, and $500 USD to victims of theft. **Appeal:** An appeal was lodged before the HMC.

**Registration at the AMG Bukavu:** 13 September 2012 (RMP 2605/KK/2012). **Transfer:** On 17 September 2012, transferred to AMS SK (by letter No 278, dated 17 September 2012) as at the time AMG Bukavu opened the investigation, the rank of Maj. Kateyateya was not known. **UNJHRO:** Support to investigations (special flights, expenses coverage for the magistrates, logistics). **ABA:** Assistance to victims, with the support of ACPD.
<table>
<thead>
<tr>
<th>Case Number</th>
<th>Name</th>
<th>Date</th>
<th>Location</th>
<th>Details</th>
</tr>
</thead>
<tbody>
<tr>
<td>RMP 1421/ BKL/12</td>
<td>Katalukulu case</td>
<td>Col. Sebimana, et al.</td>
<td>6 August 2011 Fizi, South Kivu</td>
<td>Ten women were allegedly raped by FARDC soldiers from the 431st battalion, under the command of Col. Sebimana. It was reportedly in retaliation for the murder of two soldiers by an alleged thief. The joint mission report indicates that the women victims refused to complain for fear of reprisals.</td>
</tr>
<tr>
<td>RMP 1482/ KK/13</td>
<td>Mirenzo case</td>
<td>Maj. Mabiala</td>
<td>7-9 June 2013 Mirenzo and Chirimiro, South Kivu</td>
<td>Between 7 and 9 June 2013, FARDC members attacked the villages of Mirenzo and Chirimiro. Nine civilians were killed, and houses in the villages were looted and burned. The attack was planned after confrontations with Raia Mutomboki and after Cpt. Bahati was informed of Raia Mutomboki’s plan to liberate one of their members who had previously been arrested by FARDC.</td>
</tr>
</tbody>
</table>

**Registration at the AMS SK: 30 September 2013 (new RMP: RMP 1486/BKL/15).**

**Arrest:**
- Col. Vonga Ngizo, Lt. Col. Luezo, and Maj. Kateyateya Safari were arrested on 13 June 2014.
- Provisional arrest warrant (including charges) was issued against the three defendants arrested on the same day, 13 June 2014.
- Since 15 September 2014, the three defendants have been on provisional release, with a requirement to report to the AMS twice per week.

**Charges:** Crimes against humanity.

**MONUSCO:** Support to the initiation of an investigation.

**RMP 1421/ BKL/12**

<table>
<thead>
<tr>
<th>Case Number</th>
<th>Name</th>
<th>Date</th>
<th>Location</th>
<th>Details</th>
</tr>
</thead>
</table>

**Registration at the AMS SK: 26 August 2013 (following a complaint lodged by a national NGO, LADHO, on 8 September 2013 in Bunyakiri).**

**Accused:** Maj. Mabiala, from the special battalion.

**Investigation:** Investigations are ongoing. An investigation that was planned for December 2014 was postponed.

**UNJHRO:** Support of the victims during the investigation.

**ASF:** Assistance to victims.

**UNDP:** Institutional support.

**RMP 1463/ WAV/13/ NDM/ KK/2013**

<table>
<thead>
<tr>
<th>Case Number</th>
<th>Name</th>
<th>Date</th>
<th>Location</th>
<th>Details</th>
</tr>
</thead>
<tbody>
<tr>
<td>RMP 2678/ KMC/12</td>
<td></td>
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</tr>
</tbody>
</table>
### Arrest:
- While Lt. Col. Ilunga’s commander, Gen. Masunzu, had initially refused to proceed with Lt. Col. Ilunga’s arrest, on 16 August 2013, Lt. Col. Ilunga was arrested.
- On 3 September 2013, a provisional arrest (including charges) was issued against him.
- On 18 December 2013, Col. Ilunga was granted provisional release with a requirement to report to AMS twice per week.

### Charges:
Crimes against humanity.

### Investigation:
Investigations are ongoing. A support request was submitted to the justice sector's partner to lead investigations and interviews with victims.

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<table>
<thead>
<tr>
<th>Case</th>
<th>Arrest</th>
<th>Registration at the AMS SK</th>
<th>Charges</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lulingu case</td>
<td>AMS SK had led an investigation in Shabunda and Lulingu. Some accused were arrested at the time of the investigation, but they escaped before they could be transferred to the Bukavu prison.</td>
<td>9 September 2009</td>
<td>Crimes against humanity of pillage and rape.</td>
</tr>
</tbody>
</table>

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<table>
<thead>
<tr>
<th>Case</th>
<th>Arrest</th>
<th>Registration at the AMS SK</th>
<th>Charges</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ombeni Matayo case</td>
<td>An arrest warrant for war crimes was issued against the presumed author, who was expected to be in Hombo. It was transmitted to the Congolese national police (PNC) of Bunyakiri for execution. On 5 April 2012, it was determined that the presumed author of the violations was initially incorrectly identified.</td>
<td>28 November 2009.</td>
<td>Crimes against humanity.</td>
</tr>
</tbody>
</table>

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<table>
<thead>
<tr>
<th>Case</th>
<th>Arrest</th>
<th>Registration at the AMS SK</th>
<th>Charges</th>
</tr>
</thead>
<tbody>
<tr>
<td>Kyat Hend Dittman case</td>
<td>In March 2010, the police station in Kitindi was attacked, and uniforms, weapons and ammunition were stolen. In April 2010, six individuals under the command of Emmanuel Kyat Hend Dittman went to Wagila Ngoy quarry to loot possessions and collect taxes. Twenty individuals were forced to leave with the militiamen to transport the looted</td>
<td>20 August 2010</td>
<td>Crimes against humanity.</td>
</tr>
</tbody>
</table>
property. During the night of 31 May 2011, the militia-men attacked the political and administrative authorities and the population of Matili, committing torture and pillage. On the way to Shabunda, Kyat Hend militiamen launched attacks against police stations in a number of villages, including Mulungu, Tuisi, and Tutungulu.52

In 2010, a rebel movement led by Emmanuel Kyat Hend Dittman, alias Pharaon, encouraged the population to dismantle state authority in Shabunda territory. In Bangoma Nord and Beygala, the militiamen under the command of Kyat Hend formed an alliance with Raia Mutomboki, under the command of Amuri Kikukama. The command of the troops was given to Kyat Hend.53

Charges: participation in an insurrectional movement, crimes against humanity, and theft of military properties.

RMP 1308/MTL/2010:

Registration at the AMS SK:
Following complaint No 15/AMS/IPJ/MSG/SBD/10 of 2 September 2010 in Shabunda.

Accused: Charlequin, et al.

Charges: Participation in an insurrectional movement, crimes against humanity, pillage, conspiracy, illegal detention of war weapons and ammunitions, illegal wearing of rank insignia, voluntary assault, and murder.

RP 039:

Registration at the MC/SK Registry: 8 August 2010.

RP 036:

Registration at the MC/SK Registry: 04 August 2010.

Trial: The date to commence the trial was set for 17 September 2010.


Charges: Conspiracy against state authority and territorial integrity, conspiracy, terrorism, incitement of military disciplinary misconduct, participation in an insurrectional movement, crimes against humanity of imprisonment or other severe deprivation of physical lib-
Verdict and sentence: On 15 October 2012, the MC SK made the following orders:

- Kyat Hend Dittman and Célestin Muhudarwa Nezanga to 20 years’ imprisonment for crimes against humanity of imprisonment or other severe deprivation of physical liberty, other inhumane acts, conspiracy against state authority and territorial integrity, participation in an insurrectional movement, and terrorism;
- Lepalepa Wanda to 10 years’ imprisonment for crimes against humanity of imprisonment or other severe deprivation of physical liberty, other inhumane acts, conspiracy against state authority and territorial integrity, participation in an insurrectional movement, terrorism, and desertion;
- Kazombo Amisi to 15 years’ imprisonment and Bahati Mwati to 10 years’ imprisonment for crimes against humanity of imprisonment or other severe deprivation of physical liberty, other inhumane acts, participation in an insurrectional movement, and terrorism;
- Kitima Sumaili, Bisilingi Matenda, Feruzi Lubanga, and Lukamunya Kikuni to 10 years’ imprisonment for participation in an insurrectional movement, and terrorism;
- Bwansolu Mizaba to three years’ imprisonment for desertion;
- Yiki Paul to 30 months’ imprisonment for desertion;
- Mwepa Salumu to 15 years’ imprisonment for participation in an insurrectional movement, and terrorism;
- Bitalibwe Kangolongoli to 15 years’ imprisonment for participation in an insurrectional movement, and rape;
- Sadiki Masumu to 15 years’ imprisonment for conscription with the enemy, terrorism, and participation in an insurrectional movement;
- Mbula Kanyuubi Songa and Amuri Kikukama to 15 years’ imprisonment and Asan Abeli Dodos to 10 years’ imprisonment for terrorism and participation in an insurrectional movement.

## The Accountability Landscape in Eastern DRC

### International Center for Transitional Justice

The MC SK declared the end of proceedings against Kitembo Mugeni and Abedi Kikuni Benz.

**Appeal:** An appeal is pending before the High Military Court.

Kyar Hend Dittman escaped from the Bukavu central prison.

### RMP 1526/BKL/2014: Mutarule case

**Maj. Kayumba Nyenyere Ven- nance, et al.**

6 June 2014 Mutarule, South Kivu

At least thirty civilians, including eight children, were killed in an attack on 6 June, 2014 in Mutarule. The perpetrators attacked civilians at a church service, shooting and burning victims to death. They also attacked a health center and several houses.\(^5^6\)

**Registration at the AMS:** 17 June 2014.


**Charges:** War crimes of murder, attacks against civilians and protected objects (as described in the AMS SK registry).

**Trial:** A mobile court was scheduled to take place in October 2014, but it was postponed for lack of sufficient funding.

### RMP 2128/MPL/12: Eben-Ezer case

**Eben-Ezer**

4 October 2011 Kalongwe, Fizi territory, South Kivu

On 4 October 2011, an attack was launched by unidentified perpetrators against civilians in Kalongwe on the basis of their Banyamulenge origin. Fourteen individuals from the Eben-Ezer NGO, travelling on a mission to Inombwe and Minembwe, were attacked in Kalongwe. Ten were of Banyamulenge origin and four were of other origins. Seven of the Banyamulenges were killed by guns, machetes, or burned alive; two were severely injured; one escaped. The four non-Banyamulenges were not attacked.

**Registration at the AMG Bukavu:** 24 April 2010 (RMP 1673/KMC/10).

**Arrest:**
- As per the referral decisions of 15 December 2007 and 8 May 2008, the accused persons were Jean Bosco Maniraguha, alias Kazungu, Sibomana Kabanda Tuzaruna, Rasta, Freddy, Vatican, Gitamisi, MONUC and Njegetera.\(^6^1\)
- Jean Bosco Maniraguha, alias Kazungu, and Sibomana Kabanda Tuzaruna were arrested. Precise date of arrest is not known.

**UNDP and UNJHRO:** Institutional support.

**ASF:** Assistance to victims.

**ABA:** Psychological support to victims during the Appeal.

### RMP 0940/ KMC/2010: Lulinda and Lusenda case

**Jean Bosco Maniraguha, alias Kazungu or Petit Bal, et al.**

29-30 June 2000 Lusenda village, South Kivu

During the night of 29 June 2000, the Forces pour la Défense de la Démocratie (FDD) and RCD launched an attack against the population of Lusenda village. The village was looted and 79 persons were killed.

This case is still at the investigation level. It seems to be blocked, as no developments were noted.

(The Auditorat Militaire de Garnison of Uvira requested support from partners to investigate this case and interview victims. No support was provided.)

### RP 275/09 and 521/10: Kazungu case

**Jean Bosco Maniraguha, alias Kazungu or Petit Bal, et al.**

June 2006-January 2007 Tulumamba, Kalega, Rwamikundu, Mamba, Fendula, Kafuna, Mushenge, Bitage, Tulsiliao, Mafuo, Kabioso, Baratenga, Hungu and other villages, South Kivu

From June 2006 to January 2007, Jean Bosco Maniraguha, alias Kazungu or Petit Bal, Sibomana Kabanda Tuzaruna, and other members of FDLR Rasta launched attacks on many villages in South Kivu, particularly on the Kalehe and Bunyakiri axes. Attacks were committed on the Kalonge axis in June and July 2006, and on the Bunyakiri axis between August 2006 and January 2007.\(^5^7\)

**Registration at the AMG Bukavu:** 24 April 2010 (RMP 1673/KMC/10).

**Arrest:**
- As per the referral decisions of 15 December 2007 and 8 May 2008, the accused persons were Jean Bosco Maniraguha, alias Kazungu, Sibomana Kabanda Tuzaruna, Rasta, Freddy, Vatican, Gitamisi, MONUC and Njegetera.\(^6^1\)
- Jean Bosco Maniraguha, alias Kazungu, and Sibomana Kabanda Tuzaruna were arrested. Precise date of arrest is not known.

(UNDP and UNJHRO: Institutional support.)

**ASF:** Assistance to victims.

**ABA:** Psychological support to victims during the Appeal.
On 2 July 2006 at around 7:30 p.m., Kazungu and 18 of his militiamen attacked villages in Kalonge, including Tulumamba, Kalega, Rwamikundu, Mambu, and Fendula. They committed pillage, abducted and killed civilians, including women and girls. Individuals who were abducted were brought back to the FDLR Rasta camp, distributed between the militiamen, and repeatedly raped.58

During the evening of 9 July 2005, at around 8 p.m., 56 houses in Rwamikundu village were burned, killing 52 people including, seven children. More civilians were tortured and killed. Women, including girls, were tortured and raped.59

Sibomana Kabanda Tuzaruna joined the FDLR Rasta to support the militiamen. After confrontations between FARDC and FDLR Rasta, attacks were launched against a number of villages, including Kafuna, Mushenge, Bitage, Tulabilao, Mafuo, Kabiso, Batatenga, and Hungu. They committed murders, rapes, and pillages. Twelve houses in Cifunza village and 13 houses in Sati village were burned.60

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**Charges:** Crimes against humanity of murder, rape, imprisonment, inhumane treatment, torture, and illicit possession of arms and munitions of war.61

**Transfer:** Transferred from AMG Bukavu to MGT Bukavu on 15 December 2008 (RMP 581/TBK/KMC/07) and 8 May 2010 (RMP 1673/KMC/10).

**Joiner of cases:** Both case RMP 581/KMC/07 and RP 275/09 against Jean Bosco Maniraguha, alias Kazungu, and Sibomana Kabanda Tuzaruna for crimes committed in Bunyakiri, and case RMP 1673/KMC/10 and RP 521/10 against Jean Bosco Maniraguha, alias Kazungu, Sibomana Kabanda Tuzaruguana, et al. or crimes committed in Kalonge, were joined by MGT Bukavu.64

**Registration at the MGT Bukavu:** 2 January 2011.

**Civil parties:** 400 civil parties.

**Trial:** Commenced 8 August 2011.

**Verdict and sentence:** On 16 August 2011, the MGT Bukavu gave the following orders:

- Jean Bosco Maniraguha sentenced to life imprisonment for all charges (crimes against humanity of torture, rape, murder, imprisonment and other forms of physical deprivation, and illegal possession of arms and munitions);
- Sibomana Kabanda sentenced to 30 years’ imprisonment for crimes against humanity of murder, and imprisonment and other forms of physical deprivation;
- Both accused to provide restitution of the victims’ belongings.66
- MGT BKV also ordered the state, alone, to pay $700 USD for compensatory damage to each rape victim; $550 USD to each torture victim, $400 USD to each victim of imprisonment and other forms of physical deprivation; and $5,800 USD for each murder victim.67

**Appeal:**
- Registered at the MC SK on 13 October 2011.
- Commenced on 24 October 2011.
- On 29 October 2011, the MC SK confirmed the convictions delivered by MGT Bukavu. It confirmed Jean Bosco Maniraguha’s life imprisonment, and
### Sabin Kizima Lenine case

<table>
<thead>
<tr>
<th>Event</th>
<th>Details</th>
</tr>
</thead>
<tbody>
<tr>
<td>Registration at the AMG Bukavu</td>
<td>11 November 2010.</td>
</tr>
<tr>
<td><strong>Arrest:</strong></td>
<td>Sabin Kizima Lenine was arrested on 10 November 2010. On 11 November 2010, a provisional arrest (including charges) was issued against the accused.</td>
</tr>
<tr>
<td><strong>Charges:</strong></td>
<td>Crimes against humanity by murder, rape, torture, and other degrading acts.</td>
</tr>
<tr>
<td><strong>Civil parties:</strong></td>
<td>454 civil parties.</td>
</tr>
<tr>
<td><strong>Registration at the MGT Bukavu:</strong></td>
<td>During February 2012 (it had been sent from AMG Bukavu on 13 December 2011). The MGT Bukavu had initially set the date of trial due to difficulties organizing the hearings, considering victims and witnesses (100 in total) were in Shabunda, which is remote and 350 kilometers from Bukavu.</td>
</tr>
<tr>
<td><strong>Trial:</strong></td>
<td>Commenced 9 June 2014.</td>
</tr>
<tr>
<td><strong>Verdict and sentence:</strong></td>
<td>On 29 December 2014, MGT Bukavu condemned Sabin Kizima Lenine to life imprisonment and to pay $5,000 USD for each rape victim; $10,000 USD for each murder victim; and $3,000 USD for each victim of imprisonment or other forms of physical liberty deprivation.</td>
</tr>
<tr>
<td><strong>Appeal:</strong></td>
<td>An appeal was requested before the MC Bukavu.</td>
</tr>
</tbody>
</table>

### Singabanza Nzovu case

<table>
<thead>
<tr>
<th>Event</th>
<th>Details</th>
</tr>
</thead>
<tbody>
<tr>
<td>Registration at the AMG Bukavu</td>
<td>23 January 2012.</td>
</tr>
<tr>
<td><strong>Transfer:</strong></td>
<td>Transferred to AMG Uvira on 17 March 2012 (by letter 059).</td>
</tr>
<tr>
<td><strong>Charges:</strong></td>
<td>Crimes against humanity by murder and attempted murder.</td>
</tr>
<tr>
<td><strong>Arrest:</strong></td>
<td>Jean Bosco Singabanza and Dufitimana Victor were arrested.</td>
</tr>
</tbody>
</table>

### Other Organizations

- **UNJHRO:** Support of the April 2011 investigation (expenses coverage for magistrates, logistical support), support during the trial (expenses coverage for the magistrates, supplies), assistance to victims during the investigation, protection measures for victims.
- **UNDP:** Institutional support.
- **ASF:** Assistance and legal representation to victims.
<table>
<thead>
<tr>
<th>Case</th>
<th>Location</th>
<th>Time Period</th>
<th>Details</th>
</tr>
</thead>
<tbody>
<tr>
<td>RMP 1248/MTL/09</td>
<td>Kasika Carnage case</td>
<td>24 August 1998</td>
<td>On 24 August 1998, members of RCD, under the command of Commander Shetani, and APR attacked the villages of Kasika, Kalama, Kilungutwe, Zokwe and Tchidasa, South Kivu. At least 800 civilians were killed and the villages were looted and burned. These attacks were revenge for earlier defeats of RCD and APR by the Mai Mai militia, under Commander Nyakiliba. They presumably followed the instruction to kill every civilian on the Tubimbi-Kangola axes.</td>
</tr>
<tr>
<td></td>
<td>Registration at the AMS SK: 10 September 2009.</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Charges: War crimes of murder (as described in the AMS SK registry).</td>
<td></td>
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</tr>
<tr>
<td></td>
<td>Accused: Col. Eric Rorimbere and Commandant Shetani. Since the violations were allegedly committed, Eric Rorimbere had become a general in FARDC, assigned to Lubumbashi.</td>
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<tr>
<td></td>
<td>Arrest: No arrest to date.</td>
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<td></td>
<td>Investigations: No investigations are ongoing, but the case is still open.</td>
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<tr>
<td></td>
<td>NORTH KIVU PROVINCE</td>
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<tr>
<td>RMP 026/2009</td>
<td>Miriki/Lubero case</td>
<td>January 2009- May 2009</td>
<td>In early 2009, FARDC soldiers attacked villages in North Kivu, including Miriki, Bushalingwa, and Kishonja. FARDC soldiers pillaged and burned hundreds of houses, as well as schools and health centers, in the context of military operations in Eastern DRC. It was also reported that women were taken as sex slaves by soldiers. One attack in Miriki was in retaliation for the killing of more than 12 soldiers by Rwandan militias. FARDC soldiers allegedly killed the police commander, who they accused of collaborating with the FDLR, and pillaged and burned houses.</td>
</tr>
<tr>
<td></td>
<td>Information not available.</td>
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</tbody>
</table>
### RMP 0236/MLS/2011

**Bushani case**

31 December 2010-1 January 2011

Bushani, Kalam Bahiro, Masisi territory, North Kivu

Between 31 December 2010 and 1 January 2011, men identified as belonging to FARDC launched attacks against the villages of Bushani and Kalambahiro, in Masisi territory.

**FARDC**

Soldiers committed sexual violence, including rape, against at least 47 women (including one girl), abducted civilians, and inflicted inhumane and degrading treatments to at least 12 other persons. They also allegedly looted 100 houses and three buildings, and burned or destroyed four houses.

At the time of these events, the joint MONUSCO and FARDC mission, “Hatua Yamana”, was being undertaken. It ran from 31 December 2010 to 7 January 2011 to fight against numerous armed groups in the area, including Alliance of Patriots for a Free and Sovereign Congo (APCLS) and FDLR. The 1213, 2212, 2222, 2331, and 2311 FARDC battalions were part of the mission. However, it has not been confirmed whether any of these battalions committed the violations.

**Registration at the Auditorat militaire opérationnelle (AMO):** 13 January 2011.

**Accused:**


**Arrest:**

Maj. Mahoro was arrested on 3 May 2011, but subsequently escaped.

**Charges:** Crimes against humanity by rape, pillage, and imprisonment.

**InVESTigationS:**

- On 10 February 2011, the MOC requested the availability of the commanders of the FARDC battalions.
- In March 2011, FARDC officers, including Col. Tshumo and Col. Mugisha, were made available to be questioned by military justice officials.
- UNJHRO indicated that the absence of progress is due to a number of factors, including the lack of cooperation of FARDC hierarchy.
- The number of victims has not been determined, and investigations are ongoing.

### RP 003/2013

**Bweremana-Minova case**

20-30 November 2012

Minova, and neighboring villages of Bwisha, Buganga, Musimbib, Kishinji, Katolo, Ruchunda and Kalungu, North Kivu and South Kivu

From 20 to 30 November 2012, members of FARDC committed numerous rapes in Minova and neighboring villages. Over 102 women and 33 girls were victims of rape and other sexual violence offenses.

Following M23 attacks in Goma and the takeover of the city on 20 November 2012, FARDC withdrew to the city of Minova and the surrounding areas of Kalehe territory. While fleeing the frontline towards Minova, FARDC soldiers engaged in a series of massive abuses, including sexual violence, pillaging, and other systematic violations of human rights such as murder, and cruel, inhuman and degrading treatment.

**Registration at the AMO:** 4 November 2013.

**Transfer:** Sent from AMO to MOC on 8 November 2013.

**Accused:**


**UNJHRO:** Deployment of a team to investigate in the area from 17 to 19 January 2011; Second investigation in conjunction with representatives of the military prosecutor at the CMO and local NGOs from 2 to 4 February 2011; Publication of a public report on the case.

**MONUSCO:** Joint investigative mission with the Auditorats NK and SK;

Logistical support for government missions of administrative investigations;

Logistical and technical support; 2 missions and 1 protocol mission to deliver legal documents;

Provided technical reports (interviews, examinations and rogatory commission).

**PSC:** Operational and technical support (practical advice during interviews with victims and witnesses, magistrate transport).
## The Accountability Landscape in Eastern DRC

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**Charges:** War crimes of rape, pillage, murder, and violation of instructions.

**Trial:**
- Commenced 20 December 2013.
- While the trial was initially set to commence on 20 November 2013, the First President of the HMC nominated two magistrates of the HMC (HMC advisors) to be part of the MOC bench. This nomination presumably caused the delay of a month so that the magistrates could familiarize themselves with the case.

**Civil Parties:** 1,016 civil parties.

**Verdict and sentence:** On 5 May 2014, the MOC NK found 26 members of the FARDC guilty, including two superior officers, out of the total 39 individuals accused. Two were convicted of rape and sentenced to life imprisonment; one was convicted for murder and sentenced to life imprisonment; one was convicted for extortion and sentenced to five years’ imprisonment; one was convicted for embezzlement of ammunition and sentenced to 10 years’ imprisonment; 19 were convicted of pillage and sentenced to 10 years’ imprisonment; and one was convicted of pillage and sentenced to 20 years’ imprisonment.

**Appeal:** The civil parties appealed the MOC decision on 9 May 2014.

### UNJHRO: Assisting victims during investigations and mobile trials;

### UNJHRO and Child Protection Unit (CPU): 2 investigative missions (interview with about 200 victims and witnesses);

### ABA and ASF: Legal representation of victims.

### MONUSCO and UNJHRO: Joint investigation with the Auditorats of NK and SK. Logistical support to a governmental

<table>
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<tr>
<th>Case</th>
<th>Description</th>
<th>Charges</th>
<th>Accused</th>
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<tbody>
<tr>
<td>Kitchanga case</td>
<td>Between 27 February 2013 and 5 March 2013, civilians were targeted during FARDC and APCLS confrontations, between Masisi and Kitchanga. At least 27 civilians, including ten children, were killed, two women were raped and then killed, 89 were wounded, and more than 500 houses were looted, burned and destroyed.</td>
<td>Crimes against humanity by murder, pillage, and burning, and war crimes by murder, pillage, and burning.</td>
<td>Involved both members of the FARDC and APCLS. Twelve presumed authors were interviewed during the investigations.</td>
</tr>
</tbody>
</table>
The attack allegedly had had an ethnic dimensions, with FARDC members attacking civilians of Hunde origin for their suspected support of APCLS.\(^9\) However, both parties to the conflict committed attacks against civilians. The majority of the offences were committed by FARDC members of the 812th regiment, based in Kitenga.\(^8\) A number of offences were committed by APCLS, under the command of Musa Jumapile.\(^9\) Col. Madahunga and Col. Muhire allegedly distributed arms to Rwandophones of Kitenga and Kahote camp, inciting them to attack Hunde.\(^3\)

### Investigations

Over 300 victims were identified.

### Accused


### Arrest

- On 5 October 2010, Lt. Col. Mayele (Mai Mai Sheka) was arrested with the support of MONUSCO, which then facilitated his transfer to Goma. Lt. Col. Mayele died in prison in August 2012.
- In September 2012, Maj. Alphonse Karangwa, from FARDC, was apprehended, but escaped a few weeks later.
- FDLR and Mai-Mai Sheka remain active in Eastern DRC. This has made arrests and prosecutions more difficult.

### Provisional arrests (including charges issued):

- Against Lt. Col. Sadoke Kikunda Mayele on 6 October 2010;
- Against Ntabo Ntaberi Cheka, Maj. Alphonse Karangwa Musemakwel, Lionso Séraphin, and Evariste Kanzeguhera, alias Sadiki, on 6 January 2011;
- Against Maj. Pumuzika Wango, alias Alpha, Maj. Jean-Marie Rwasiso Sabira,
- Against Maj. Pumuzika Wango, alias Alpha, Maj. Jean-Marie Rwasiso Sabira, MONUSCO and UNDP (and other international partners):

Support of a team to further investigate allegations and assess implementation of the preliminary report on 16-21 October 2010; publication of a final report on fact-finding mission in July 2011.

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### Registration at the AMO

30 August 2010.

### Provisional arrests (including charges issued):

- Against Lt. Col. Sadoke Kikunda Mayele on 6 October 2010;
- Against Ntabo Ntaberi Cheka, Maj. Alphonse Karangwa Musemakwel, Lionso Séraphin, and Evariste Kanzeguhera, alias Sadiki, on 6 January 2011;
- Against Maj. Pumuzika Wango, alias Alpha, Maj. Jean-Marie Rwasiso Sabira,
| RMP 0261/MLS/11 | Mutongo case | 10-16 June 2011 | From 10 to 16 June 2011, there were confrontations between Mai Mai Sheka and APLCS in 23 villages in the Ihana groupement, including Mutongo, in the Walikale territory. During these confrontations, at least 50 people were victims of sexual violence, including 12 minors and one adult male, and 40 people were victims of inhuman and degrading treatment. Tens of thousands were displaced in the direction of Pinga and Kibua.

UNJHRO also reported that from July to August 2011, following the confrontations, rapes were allegedly committed on a large scale in Mutongo and surrounding villages. Eighty cases of rape and sexual violence, including 12 children and one man, were reported. More than 40 people were subjected to cruel, inhuman or degrading treatment. |

**Charges:** Crimes against humanity by rape, pillage, murder, and other inhumane and degrading acts, participating in an insurrectional movement, and terrorism.

**Investigations:** On 28 October 2010, despite a difficult security situation, AMO conducted on-site interviews of more than 150 victims in Walikale. The investigation was suspended on 30 November 2010 for security reasons. In total, around 250 victims were identified.

**Detention extension:** On 29 September 2011 (prior to transfer from AMO to MOC), a hearing was held to identify the accused.

**Transfer:** By a decision in October 2011, the case was transferred to the MOC. However, due to security issues, the MOC could not sit in Walikale and the trial was delayed.

**Registration at the MOC:** 25 October 2011.

**Trial:** The first hearing was held on 10 November 2011 to identify the accused; The second hearing for the trial in Walikale, on 6 December 2011, was suspended due to insecurity in the area.

**Registration at the AMO:** 15 August 2011.

**Arrest:**
- On 20 September 2014, provisional arrest warrants, including charges, were issued. They were never executed.
- Col. Karara Mukandirwa, who had been a commander, deserted and was killed in Pinga in 2012.

**Charges:** Crimes against humanity by rape, murder, torture, and pillage.

**Civil parties:** 88 victims expressed their willingness to complain by signing a judicial mandate with ABA and Dynamiques Femmes Juristes (DFJ).

**Investigations:** On 26 September 2011, an investigation was led by a joint team of AMO, Judicial Police Office, inspectors, UNJHRO, PSC, and DFJ. Forty-nine victims (including 17 victims of pillage, 27 victims of rape, two in relation to murder victims, and three victims of torture) were interviewed. An additional 43 victims were identified but not interviewed, due to a lack of time.

**UNJHRO:** Led investigations on alleged violations in Mutongo, Pinga and Kibua in July and August 2011.

**MONUSCO, PSC, UNJHRO, ABA, and Dynamiques Femmes Juristes (DFJ):** Supported and participated in joint investigation team in Pinga in September 2011.


**Charges:** Crimes against humanity by rape, pillage, murder, and other inhumane and degrading acts, participating in an insurrectional movement, and terrorism.

**Investigations:** on 28 October 2010, despite a difficult security situation, AMO conducted on-site interviews of more than 150 victims in Walikale. The investigation was suspended on 30 November 2010 for security reasons. In total, around 250 victims were identified.

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**Registration at the MOC:** 25 October 2011.

**Trial:**
- The first hearing was held on 10 November 2011 to identify the accused;
- The second hearing for the trial in Walikale, on 6 December 2011, was suspended due to insecurity in the area.

RMP 0261/MLS/11

Mutongo case

Janvier Bu-ingo Karairi (APCLS) and Nsabo Ntabi Sheka (NDC)

10-16 June 2011

From 10 to 16 June 2011, there were confrontations between Mai Mai Sheka and APLCS in 23 villages in the Ihana groupement, including Mutongo, in the Walikale territory. During these confrontations, at least 50 people were victims of sexual violence, including 12 minors and one adult male, and 40 people were victims of inhuman and degrading treatment. Tens of thousands were displaced in the direction of Pinga and Kibua.

UNJHRO also reported that from July to August 2011, following the confrontations, rapes were allegedly committed on a large scale in Mutongo and surrounding villages. Eighty cases of rape and sexual violence, including 12 children and one man, were reported. More than 40 people were subjected to cruel, inhuman or degrading treatment.

**Charges:** Crimes against humanity by rape, pillage, murder, and other inhumane and degrading acts, participating in an insurrectional movement, and terrorism.

**Investigations:** on 28 October 2010, despite a difficult security situation, AMO conducted on-site interviews of more than 150 victims in Walikale. The investigation was suspended on 30 November 2010 for security reasons. In total, around 250 victims were identified.

**Detention extension:** On 29 September 2011 (prior to transfer from AMO to MOC), a hearing was held to identify the accused.

**Transfer:** By a decision in October 2011, the case was transferred to the MOC. However, due to security issues, the MOC could not sit in Walikale and the trial was delayed.

**Registration at the MOC:** 25 October 2011.

**Trial:**
- The first hearing was held on 10 November 2011 to identify the accused;
- The second hearing for the trial in Walikale, on 6 December 2011, was suspended due to insecurity in the area.

**Registration at the AMO:** 15 August 2011.

**Arrest:**
- On 20 September 2014, provisional arrest warrants, including charges, were issued. They were never executed.
- Col. Karara Mukandirwa, who had been a commander, deserted and was killed in Pinga in 2012.

**Charges:** Crimes against humanity by rape, murder, torture, and pillage.

**Civil parties:** 88 victims expressed their willingness to complain by signing a judicial mandate with ABA and Dynamiques Femmes Juristes (DFJ).

**Investigations:** On 26 September 2011, an investigation was led by a joint team of AMO, Judicial Police Office, inspectors, UNJHRO, PSC, and DFJ. Forty-nine victims (including 17 victims of pillage, 27 victims of rape, two in relation to murder victims, and three victims of torture) were interviewed. An additional 43 victims were identified but not interviewed, due to a lack of time.

**UNJHRO:** Led investigations on alleged violations in Mutongo, Pinga and Kibua in July and August 2011.

**MONUSCO, PSC, UNJHRO, ABA, and Dynamiques Femmes Juristes (DFJ):** Supported and participated in joint investigation team in Pinga in September 2011.
| RMP 0297/BBM/2012 | M23 Rutshuru case | June-August 2012 | From June to August 2012 M23 combatants launched attacks against the civilian population of Rutshuru. They deliberately killed at least 15 civilians, injured 14 others, and raped at least 46 women and girls in areas under their control. At least 13 victims of rape were children. By the end of September 2012, the UN established that 46 cases of rape had been committed by M23 elements. It was also documented that M23 arbitrarily executed at least 20 prisoners of war, and conscripted and enlisted more than 250 children. Some of the civilians were attacked because they resisted forced recruitment or refused to give food to M23. Others were targeted because they were suspected of being hostile to M23 or fled to government controlled areas and tried to return to find food. |
| Registration at AMO: 27 June 2012. |
| Charges: Participation in an insurrectional movement, desertion, war crimes of rape, murder, and child recruitment. |

<p>| RMP 0363/BBM/12 | Ufamandu/Masisi case | April-September 2012 | During the night of 5 April 2012, Raia Mutomboki launched an attack against the village of Nyalipe, Ufamandu II. Nine women, including four minors, were raped, 19 people were killed, and at least 29 houses were burned down during this attack. From 5 to 28 May, 2012, a coalition of Raia Mutomboki and Mai Mai Kifuafua launched 20 attacks against 11 villages in the area of Ufamandu II, Masisi. Three hundred and forty-three people, mostly children and women of the Hutu ethnic group, were killed. Between August and September 2012, during a period of three weeks starting from 27 August 2012, Raia Mutomboki, under M23 leaders, launched attacks against the civilian population of Hutu communities in Masisi, including Ngungu and Luke. More than 800 houses were looted and hundreds of civilians were killed during these attacks. At least 112 civilians were killed in Kanoyi during this period. From May until September 2012, more than 75 attacks were |
| Registration at AMO: 12 July 2013. |
| Based on a complaint of 16 November 2012 (BCNUDH/080/12) and 30 November 2012 (letter No AG/080/12). |
| Accused: 1) Commander of the Mai Mai Kifuafua armed group, 2) Commander of the Nyatura armed group, and 3) commander of the Raia Mutomboki armed group |
| Charges: Crimes against humanity by rape, murder, and other inhumane and degrading acts, and war crimes. |</p>
<table>
<thead>
<tr>
<th>Case</th>
<th>Registration at AMO</th>
<th>Charges</th>
<th>Accused</th>
<th>Verdict and sentence</th>
</tr>
</thead>
<tbody>
<tr>
<td>RMP 0364/BBM/13</td>
<td>20 July 2013</td>
<td>Corpse mutilation (requalified as the war crime of committing outrages upon personal dignity, in particular, humiliating and degrading treatment, as per art. 8(2)(c)(ii) of the Rome Statute)</td>
<td>Sub. Lt. Salomon Bangala Urbain and Lubamba Kuyangisa</td>
<td>On 19 August 2014, convicted both defendants and sentenced Salomon Bangala Urbain to two years' imprisonment and Lubamba Kuyangisa to one year imprisonment.</td>
</tr>
<tr>
<td>Birotsho case</td>
<td>11 November 2014</td>
<td>War crimes of murder, pillage, terrorism, and participation in an insurrectional movement</td>
<td>Lt. Col. Birotsho Nzanzu Kossi, Kakule Makambo Richard, Lubangule Ndele Emmanuel, and Katembo Kalisha Gervais</td>
<td>On 17 November 2014, the MOC:  • Convicted Kakule Makambo Richard and sentenced him to death for war crimes by murder, pillage, terrorism, and participation in an insurrectional movement;  • Convicted Katembo Kalisha Gervais and sentenced him to four years' imprisonment for participation in an insurrectional movement;  • Acquitted Lt. Col. Birotsho Nzanzu Koss for war crimes by murder, pillage, terrorism, and participation in an insurrectional movement; and  • Acquitted Emmanuel Lubangule Ndele for participation in an insurrectional movement.</td>
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</table>
### ITURI DISTRICT

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<tr>
<th>Case</th>
<th>Date</th>
<th>Details</th>
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<tbody>
<tr>
<td>Kakado case</td>
<td>5 September 2002</td>
<td>Ngiti Force de Résistance patriotique de l'Ituri (FRPI) militiamen launched an attack called “Operation Polio” at 9 a.m. This attack was launched with the agreement of Kakado Barnaba Yonga Tshopena, under the command of Kandro Ndekote, Cobra Matata, and Faustin Paluku. Militiamen came from four different directions – from Sungola, Bavi, Tsheway, and Baitiloting. They destroyed and burned buildings and infrastructure in 28 localities on their way towards Nyankunde center, and committed killings and rapes. In the groupements of Loy Banigaga, Chini Ya Kilima, and Sibado groupement, Andisonma Chefferie and Mobala Chefferie, Nyankunde, Ituri. This attack was retaliation against the population that FRPI accused of complicity with the Union des Patriotes Congolais (UPC). It was followed by occupation of Nyankunde for 15 months. Between 2002 and 2007, the FRPI committed a series of crimes against the population. Kakado Barnaba is part of the tribal militia of Ngiti combatants. He subsequently became a member of an armed politico-military called FRPI, of which he became the supreme leader.</td>
</tr>
<tr>
<td>Registration at AMG Bunia</td>
<td>11 November 2009</td>
<td></td>
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<tr>
<td>Arrest</td>
<td>Kakado Barnaba Yonga Tshopena arrested on 5 August 2007.</td>
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<tr>
<td>Registration at the MGT Bunia</td>
<td>12 January 2010</td>
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<tr>
<td>Charges</td>
<td>Participation in an insurrectional movement, war crimes of murder, attack against civilians, attack against protected property, pillage, rape, cruel and inhumane treatment, attacks against undefended towns, other inhumane acts, and sexual slavery.</td>
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<tr>
<td>Trial</td>
<td>Commenced 18 January 2010.</td>
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<tr>
<td>Joinder of cases</td>
<td>The MGT joined the cases on 5 February 2010 (RP No 071/09 and 009/010, RNP RMP No 885/EAM/08 and 1141/LZA/010).</td>
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<tr>
<td>Civil parties</td>
<td>Only 12 civil parties; with 1309 victims of murder identified.</td>
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<tr>
<td>Verdict and sentence</td>
<td>On 9 July 2010, MGT Bunia sentenced Kakado Barnaba Yonga Tshopena to life in prison for insurrection, war crimes of murder, rape, sexual slavery, other inhumane treatments, attacks against undefended towns, pillage, attacks against protected properties, and attacks against civilians. He was convicted as a “superior” under art. 28 of the Rome Statute.</td>
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<tr>
<td>Appeal</td>
<td>Kakado Barnaba Yonga Tshopena appealed the MGT Bunia's decision, but died before it was taken further.</td>
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<tr>
<td>ASF</td>
<td>Legal assistance to victims.</td>
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</table>

| Cobra Matata case | 20 June 2011-20 May 2012 | Between July 2011 and April 2012, Cobra Matata militiamen and militiamen associated with Front populaire pour la justice au Congo (FPJC) and FRPI launched a series of attacks against the civilian population in Itumuro territory. Militiamen committed murders, rapes, pillage, and burned down 50 houses. |
| Registration at the AMG Bunia | 15 March 2012. |
| Accused | • Irizo Muzungu Barakiseni and Baluku Utugba Bahari (RMP 1699/KNG/12); • Masumbuko Kazi (RMP 1703/KNG/12). |
| Arrest | On 4 March 2012 at État Major Safisha. Provisional arrest warrant (including charges) issued on 19 March 2012. |
| MONUSCO | Punctual recommendations; two investigations; one mobile trial. |
| UNDP | Logistical and material support for the trial. |
| ASF | Legal assistance to witnesses and victims. |
### The Accountability Landscape in Eastern DRC

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**rogo, Nginda, Talolo, Badjanga, Katorogo, Boninga, Kalibugongo, Tangamatafu, Ituri territory, Ituri district**

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**Charges:** Participation in an insurrectional movement and possession of armed weapons and ammunition. The allegations, however, were described as war crimes in the referral decision (26 October 2010)\(^{138}\) and in the support request sent by AMS to the PSC (support request letter No AMG/ITI/0124/D8a/12, dated 28 August 2012)

**Investigations:**
- 150 victims and 120 witnesses were identified during the investigations.
- From 17 to 18 May 2012, an investigation was undertaken in South Irumu of severe crimes committed between 4 March and 10 May 2012 by Cobra Matata and his troops. Twenty-four victims were interviewed.
- Investigations were subsequently suspended for security reasons.

**Trial:**
- On 4 February 2013, the AMG of Bunia suspended the prosecution against Cobra Matata, in the name of peace, as the militia leader had expressed his willingness to integrate into FARDC under the rank of general.
- The trial, however, resumed on 18 April 2014.

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**RPA 274/013**

**RP 153/012**

**RMP 1818/ KNG/13**

(against the accused:
- (1) Moussa Oredi,
- (2) Mumbere Makasi,
- (3) Gaston Awawungo,
- (4) Delphin Mumbere Mulimirwa, alias Le Blanc,
- (5) Kambale Kahese, Mumbere Sunbsadede,
- and Sébastien Katembo Mukandirwa
- Paul Sadala, alias Morgan, et al.

**Morgan/Epulu Reserve Carnage/ Mambasa I case**

Moussa Oredi, Mumbere Makasi, Gaston Awawungo, Delphin Mumbere Mulimirwa, alias Le Blanc, Kambale Kahese, Mumbere Sunbsadede, and Sébastien Katembo Mukandirwa

**24-25 June 2012 Mambasa, Lubero and Bafwasende territories, Ituri**

On 10 March 2012, the Mai-Mai Morgan militia launched an attack against the civilian population of Pangoyi in Mambasa territory. Another attack was launched against the population of Epulu, Mambasa territory, at about 5am on the morning of 25 June 2012. The perpetrators committed murder, rape, and pillage.\(^{140}\)

Several attacks have involved the Mai-Mai Morgan militia under the command of Paul Sadala. Paul Sadala, alias Morgan, is a poacher operating in the territories of Mambasa Lubero and Bafwasende, Province Orientale. In 2012, he launched violent attacks against FARDC and the Institut Congolais pour la Conservation de la nature (ICCN) while committing violations against the population, including mass rape and subjugation of prisoners into sexual slavery.\(^{141}\) Between 1 and 5 November 2012, members of Mai Mai Morgan allegedly committed 150 rapes and sexual mutilations.\(^{142}\)

**Registration at the AMG Bunia: 5 July 2012.**

**Arrest: On 29 June 2012. Provisional arrest (including charges) on 3 July 2012.**

**Transferal: On 11 December 2012 it was transferred to MGT Bunia from AMG Bunia.**

**Charges:** (for referral decision RP153) Participation in an insurrectional movement, possession of weapons of war and ammunition, war crimes by rape, pillage, murder, population displacement, enslavement, persecution of a group, destruction of fauna and flora, soil and sub-soil, and destruction of cultural patrimony.\(^{143}\)

**Registration at the MGT Bunia: 11 August 2012 (RP153/012) and 18 October 2012 (RP155/012).**

**Trial: Commenced 15 November 2012** (the trial start date had been fixed for 9 November 2012).

**Civil parties: 66 at trial and 30 at the Appeal.**

**Accused:**

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**UNJHRO, PSC and UNDP:** Logistical and financial support, advice and recommendations. Also supported investigation missions and the mobile court.

**ASF:** Legal assistance to victims.
| (7) Sébastien Katembo Mukandirwa | | (4) Delphin Mumbere Mulimirwa, alias Le Blanc, (5) Kambale Kahese, (6) Mumbere Sumbadele, and (7) Sébastien Katembo Mukandirwa; |
| RPA 341/14 | RP 155/012 | RP 155: Morgan Sadala. |
| RMP 1915/ KNG/12 (against Paul Sadala, alias Morgan) | Charges (revised): After revisions during the trial for RP153 by MGT Bunia, charges were amended to participation in an insurrectional movement, crimes against humanity by rape, other forms of sexual violence, pillage, murder, illegal displacement of population, extermination, imprisonment or other severe deprivation of physical liberty, torture, enslavement, persecution of a group, enforced disappearance, severe destruction of fauna and flora, soil and sub-soil, and destruction of cultural patrimony:144 |
| RP 246/13 | RMP 2030/ KNG/012 | Verdict and sentence: RP 155: on 28 November 2012, MGT Bunia declared itself not to be seized by the Morgan Case (RP 155/2012). Morgan Sadala had died on 14 April 2014, two days after his rendition to FARDC under obscure circumstances.145 AMS Bunia announced an investigation into the circumstance of his death.146 |
| Between 5 and 9 January 2014, on Mambasa territory, Mai Mai Simba members, commanded by Paul Sadala, alias Morgan, organized and launched an attack against the civilian population of Mambasa. Murder, rape, |
| Registration at the AMG Bunia: (date not available). |
| Arrest: (date not available). |
| Transfer: sent from AMG Bunia to MGT Bunia on 19 August 2013. |
| UNDP and PSC: logistical support and punctual recommendations. |
| ASF: legal assistance to victims. |

### RP 155:

- Moïsa Oredi convicted and sentenced to 20 years' imprisonment for illegal possession of war weapons and ammunition;
- Delphin Mumbere Mulimirwa and Kambale Kahese convicted and sentenced to life imprisonment for participation in an insurrectional movement, and for all charges of crimes against humanity;
- Sébastien Katembo Mukandirwa and Mumbere Makasi not guilty of participation in an insurrectional movement and crimes against humanity;
- Declared itself not to be seized of the case of Mumbere Makasi;
- Declared itself to not be seized of the case of Gaston Awawungo, following his death and...

### RP 153:

- Paul Sadala, alias Morgan, Papy Masumbuko, Philippe Tegere, Mun 5-9 January 2013 |
- Mambasa II case |
- Mtenbo, Pangoyi and Masikini, Mambasa territory, Ituri District |
- Arrest: (date not available). |
- Transfer: sent from AMG Bunia to MGT Bunia on 19 August 2013. |
- UNDP and PSC: logistical support and punctual recommendations. |
- ASF: legal assistance to victims. |
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bere Emmanuel, Katembo Mastaki, et al.

looting, and expulsion of the civilian population were committed.

In June 2012, Mai-Mai Simba launched an attack against the population of the Okapi Fauna Reserve, of Elota, Kalemi, Mandima, Masikini, Mandulu, Maroc, Endjewe, Zalana Banga, and Bandengaido, on their way to Epulu. The Mai Mai Simba committed pillage in various locations, displaced populations, committed rape, torture, and murder of civilians, including killing of Okapis and burning people alive.

On 2 November 2012, carriers went through Masikini, Pakwa, and Kalemie before regaining Pangoy-Itembo.

In Pangoy-Itembo, there were 559 victims identified, including 28 victims of pillage, five victims of rape, two victims of deportation, one victim of torture. In the village of Masikini, there were 40 victims of pillage and three victims of rape. In the village of Mabuku, there were 54 victims of pillage, five victims of rape, and four victims of deportation. In the village of Mambasa Center, there were 23 victims of pillage and one victim of murder. In Bandikalo, there were 12 victims of pillage, two victims of rape, one victim of murder, and 12 victims of deportation. There were four pillage victim in Badisende. There were also 85 pillage victims, seven rape victims, and four deportation victims in the PK 47 and PK 51 localities. Finally, in Badengayido, there were ten victims of pillage and eight victims of rape.

Registration at the MGT Bunia: 18 October 2013.


Arrest: following the attack, 23 members of Mai Mai Simba were captured by the FARDC and delivered to judicial authorities.

Civil parties: 451, including 6 minors (even though 559 victims were identified).

Trial: Commenced 1 March 2014 (start date set on 28 February 2014).

Verdict and sentence: on 16 April 2014, MGT Bunia determined the following:

- Declaration that investigations should be made to arrest (14) Désiré Mbula;
- Acquittal, on all charges, for (15) Albertine Paluku, (16) Djafari Bendera, (17) Emmanuel Mumbere, (18) Abdoul Kombé, (19) Ivio Ivio Milimomwana, and (20) Papy Masumbuko;
- Declaration of the end of proceedings against (7) Gaston Mahamba, following his death;
- Order that all persons convicted pay the respective amounts claimed by all civil parties individually.

Appeal: the 14 individuals convicted requested an appeal. The appeal is to be organized in a mobile court in Mambasa, subject to support from partners.
<table>
<thead>
<tr>
<th>Case</th>
<th>Description</th>
<th>Registration</th>
<th>Accused</th>
<th>Charges</th>
<th>Additional Information</th>
</tr>
</thead>
</table>
| **Morgan case**<br>
Fiston Mohindo Kakome | Same facts as for the Mambasa II case (RP 246).<sup>147</sup> | Registration at the MGT Bunia: 17 September 2014. | Fiston Mohindo Kakome. | Crimes against humanity. |  |
| **Fiston Mohindo Kakome**<br>
Same facts as for the Mambasa II case (RP 246).<sup>147</sup> | Registration at the MGT Bunia: 17 September 2014. | Fiston Mohindo Kakome. | Crimes against humanity. |  |
| **Sud Irumu FARDC case**<br>
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### End Notes

1. Name by which the case is commonly known in the judicial sector. It is usually either the name of the place where crimes were committed, the name of the accused, or the name of the armed group involved in the crimes.

2. There were two additional serious crimes cases initiated before the military jurisdiction of South Kivu that were not included in this table due to insufficient information about the context and nature of the crimes committed: AMS SK, Col. Gwigwi Busogi, et al. (Jun. 5, 2013), RMP 1473/BKL/13 ["Gwigwi case"]; and AMS SK, Lt. Col. Maro Ntumwa, (Aug. 11, 2014), RMP 1539/ BKL/2014 ["Maro case"].

3. Interview with judicial actors involved in the process.

5. See referral decision transferring the case to CMS SK.

6. There is some uncertainty as to the accuracy of this date. The referral decision and the appeal decision refer to events of 18 August 2009, however, the prosecutor referred to 8 August 2009 during the trial. See MC SK, MGT Bukavu, First Sgt. Christophe Kamona Manda, et al. (Oct. 30, 2010; Nov. 17, 2011), RPA 180, RP 0132/10, RMP 0933/KMC/10 (Trial), RMP 0802/BNM/010 (Appeal) [“Mulenge/Lemera case”]. In the trial decision: “Surtout que dans son réquisitoire du 19 octobre 2010, le Ministère public requiert des peines pour les faits commis le 08 août 2009 et non le 18 août 2009 comme contenu dans ses décisions de renvoi, faits autres que ceux dont chacun des prévenus est poursuivi. […] En plus quant à la date de commission des faits, le juge est saisi des faits et non de la date, peu importe qu’il s’agisse du 08 ou 18 août 2009, l’essentiel est que c’était à une date non encore couverte par le délai légal de la prescription”; and in the appeal decision: “La Cour constate que toutes les pièces du dossier (D.R, citation, PV des auditions des parties civiles et des témoins, certificats médicaux correspond officielle et jugement a quo) indiquent la date du 18/08/2009 comme celle des faits. Le réquisitoire du ministère public, qui n’est pas l’aveu du juge, a repris une date, celle du 8/08/2009. Pour la Cour il s’agit d’une erreur matérielle parce que les faits sont été instants devant le premier juge comme ayant été commis le 18, date reprise dans tous les exploits.”


17. The date of the referral decision of AMS Bukavu is noted as 31 August 2010. See MC SK, Lt. Col. Balumisa Manasse, et al. (Mar. 9, 2011), RP 038, RMP 1427/NGG/2009, RMP 1280/MTL/09 [“Balumisa case”].
23. Ibid.
24. Ibid. It should be noted, however, that the provisional arrest warrant only included charges of violation of orders, violence against the population, pillage, rape, and aggravated assault and injury.
25. Ibid.
26. Ibid.
27. Ibid.
28. Ibid.
29. Interview with the Secretary of the AMS; Avocats Sans Frontières, “Tableau de suivi des dossiers: crimes internationaux,” (YEAR).
39. CSNU, final report of the Group, prepared in pursuance of paragraph 5 of Security Council resolution 1952 (2010), UN

41. Ibid.

42. Ibid., para. 641.


51. Interview with Secretary of the AMS.


53. Ibid.

54. The decision (RP 036-039) refers to the list of accused as detailed in this Annex where the accused Wabula Kalenga, alias Nadia, figures twice. Yet, Capitaine Abeli Biluma Dumbo, another accused should also figure on this list of 28 accused. It is apparently a transcription error in the decision. Capitaine Abeli Biluma Dumbo was however acquitted by MC, as per the decision and mentioned below.


57. MC SK, MGT Bukavu, Jean Bosco Maniraguha, alias Kuzungu or Petit Bal, et al. (Aug. 16, 2011; Oct. 29, 2011), RP 275/09 and 521/10, RMP 581/TBK/07 and 1673/KMC/10 (Trial), RPA 0177 (Appeal) [“Kazungu case”].

58. Ibid.

59. Ibid.

60. Ibid.

61. As provided in information available the registry of MGT Bukavu.
63. Ibid.
64. Ibid.
65. Ibid.
66. Ibid.
67. Ibid.
68. As per the registry.
69. Information shared by judicial actor.
73. There were five additional serious crimes cases initiated before the military jurisdiction of North Kivu that were not included in this table due to confidentiality matters, insufficient information about the context and nature of the crimes committed, or lack of corroborated information on legal proceedings initiated: AMS OPS NK, Maj. Bwete Landu, et al. (Sept. 6, 2012), RMP 0155/MLS/09 ["Kasuho Case"]; AMS OPS NK, unknown FARDC (no RMP available) ["Lukopfu/Kaniro, Masisi case"]; Confidential case; Kimia II case (jurisdiction and RMP not available); and AMG Beni NK, Mbau, Kamango, Watalinga, Beni territory, RMP 1405/HKK/014 ["Mbau, Kamango, Watalinga case"]. Also important to note is that in the case AMS OPS NK, Habarugira Rangira Marcel, RMP 0407/BBM/2014 (Nyatura case) which was initially looking into charges of ordinary crimes (conspiracy, armed robbery, looting) charges of child recruitment were added following the sharing of a report from the Child Protection Unit of MONUSCO on 9 April 2015; information shared by judicial actors.
80. Ibid., para. 8, 30-32, 636.
81. Ibid., para. 44.
85. See MC OPS, MOC NK, Affaire Retrait des FARDC of Goma, Minova-Bweremana (May 5, 2014), RP 003/2013, RMP 0372/BBM/01 [“Bweremana–Minova case”].
86. Ibid.
87. Ibid.
93. Ibid., para. 122.
94. Information shared by judicial actor.


101. Ibid., para. 18-24.

102. Ibid., para. 18-19.

103. Ibid., para. 26.


110. Ibid.


112. Ibid., para. 41.

113. As indicated in the investigation report of the AMO.


116. As per the AMO registry.


129. Ibid., para. 51.

130. Based on information available in the AMO registry.

131. There were two additional serious crimes cases initiated before the military jurisdiction of Ituri that were not included in this table due to insufficient information about the context and nature of the crimes committed: AMG Ituri (Apr. 29, 2014), RMP 2542/YBK/14; and AMG Ituri, Salumu bin Amisi (PNC Officer) and Lunzolo Mayitiki (civil) (Jun. 14, 2012), RMP 1810/KNG/12.

132. MGT Bunia, Kakado Barnaba Yonga Tshopena (Jul. 9, 2010), RP 071/09, 009/010 and 074/010, RMP 885/EAM/08, RMP 1141/LZA/010, RMP 1219/LZA/010, RMP 1238/LZA/010, para. 31-34 [“Kakado case”].

133. MGT Bunia, Kakado Barnaba Yonga Tshopena (Jul. 9, 2010), RP 071/09, 009/010 and 074/010, RMP 885/EAM/08, RMP 1141/LZA/010, RMP 1219/LZA/010, RMP 1238/LZA/010, para. 32-33 [“Kakado case”].

134. MGT Bunia, Kakado Barnaba Yonga Tshopena (Jul. 9, 2010), RP 071/09, 009/010 and 074/010, RMP 885/EAM/08, RMP 1141/LZA/010, RMP 1219/LZA/010, RMP 1238/LZA/010 [“Kakado case”].

135. Number of murder victims identified in the Loy Banigaga groupement: Loy Batine village (23), Gambali village (18), Loy Banigaga village (86), Nzara hohe village (18), Bubongo village (20), Kakaludza village (21), Nongo village (14), Nsingoma Talolo village (25), Mbandi village (31), N’Singoma village (63), Ngobu village (35), Gambili village (67), Chekedele 1 village (20), Chekedele 2 village (38), Ndete village (56), Hamado village (51), Balumbata village (34), Mboppo 1 village (21), Mboppo 2 village (23); number of murder victims identified in the ChiniYa Kilima groupement: Mudze village (40), Ndugu village (41), Malumbabo village (9), Guna village (19), Babadu village (18), Nginda village (35), Rusa 1 village (40), Sezabo 1 village (82); number of murder victims identified in the Sibado groupement: Gangu 2 village (76), Lawa village (18), Bakoso village (43), Kpesa village (3), Kikale village (4), N’Kimba village (39); and number of murder victims identified in the Mayaribo groupement: Mambeso village (28), Kudaya Musedzo village (9);
136. MGT Bunia, Kakado Barnaba Yonga Tshopena (Jul. 9, 2010), RP 071/09, 009/010 and 074/010, RMP 885/EAM/08, RMP 1141/LZA/010, RMP 1219/LZA/010, RMP 1238/LZA/010, para. 22-61 ["Kakado case"].

137. Another file is dated from the end of 2011; the two cases were joined.

138. Interview with justice stakeholder.

139. Interviews with MONUSCO justice support section.


147. Fiston Mohindo Kakome was arrested along with the other defendants in the Mambasa II case (MC Kisangani, MGT Ituri, Paul Sadala, alias Morgan, Papy Masumbuko, Philipo Tegere, Mumbere Emmanuel, Katembo Mastaki, et al. (Apr. 16, 2014), RPA 341/14, RP 246/13, RMP 2030/KNG/012 ["Mambasa II case"]). However, authorities essentially forgot about him in prison at the time of the trial of the other accused. He was not notified until the AMG inspected the central prison and realized the situation. Thus the AMG opened a separate case before MGT Ituri for this accused: MGT Ituri, Fiston Mohindo Kakome (Sept. 17, 2014), RP 347/2014, RMP 2611/KNG/2014 ["Morgan case"].